

OLENE S. WALKER
Governor

# ROBIN ARNOLD-WILLIAMS Executive Director Utah Department of Human Services

MARK E. WARD
Deputy Director
VAUGHN EMETT
Director
Office of Fiscal Operations

Log No.	Contract No.
DHS PA	ASS THROUGH CONTRACT WITH LOCAL AUTHORITY
Utah Department	GPARTIES: This Contract is between the following Division, Office or Unit of the of Human Services ("DHS"): Division Substance Abuse and Mental Health, 120 415, Salt Lake City, Utah 84103 (referred to in this Contract as "DHS/DSAMH")
	AND
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IRS No.:	
A Utah go ☐ Loo	vernmental entity (referred to in this Contract as the "Local Authority") which is a cal Mental Health Authority   Local Substance Abuse Authority
QUESTIONS AB	<b>BOUT THIS CONTRACT:</b> The Local Authority may direct any inquiries about HS/DSAMH's Representative:
TT 1 1	Name (Optional):
PART I:	TABLE OF PROVISIONS IN THIS CONTRACT GENERAL PROVISIONS
PART II:	SCOPE OF WORK AND SPECIAL CONDITIONS
PART III: PART IV:	PERFORMANCE MEASURES AND CLIENT OUTCOMES CONTRACT COSTS, BILLING AND PAYMENT INFORMATION
PART V:	COST ACCOUNTING PRINCIPLES AND FINANCIAL REPORTS
PART VI: PART VII	BUDGETING PRINCIPLES AND FORMS SUMMARY OF SOME COMMONLY APPLICABLE
PARI VII	SUMMARY OF SOME COMMONLY-APPLICABLE LAWS AND POLICIES
PART VII) PART IX:	I: DISCLOSURE OF LOBBYING ACTIVITIES JURISDICTION, COPYRIGHT AND OTHER GENERAL PROVISIONS
	ATTACHMENTS
	CHMENT A: Conflict of Interest Disclosure Statement OR Conflict of Interest Certification CHMENT : Sole Source Provider Approval
_	TTACHMENTS: (Requires prior approval from the DHS Office of Legal CounselRCM)

### **RECITALS**

1. DHS/DSAMH receives certain federal and state funds which it then distributes to local governments for human services programs in the areas served by the local government agencies; and

- 2. The Local Authority is local governmental entity that is authorized to receive public funds for the human services programs in its area; and
- 3. The DHS/DSAMH Board is the program policymaking body for DHS/DSAMH and for programs (such as those operated by the Local Authority under this Contract) that receive state funding from DHS/DSAMH and/or federal "pass-through" funding from DHS; and
- 4. DHS/DSAMH is statutorily authorized to provide the Local Authority with direction on the use of such public funds and to enter into contracts that specify how the Local Authority will use these public funds in its human services programs; and
- 5. DHS/DSAMH works cooperatively with the Local Authority to ensure that these public funds are used appropriately and that DHS/DSAMH's directives to the Local Authority are not duplicative or conflicting; and
- 6. The Local Authority is statutorily accountable to DHS/DSAMH for using public funds obtained through this Contract appropriately in its human services programs, and for complying with all applicable state and federal laws, policies, audit requirements, contract requirements and DHS/DSAMH directives; and
- 7. DHS/DSAMH is statutorily authorized to monitor the Local Authority's use and management of these public funds; to oversee its governance of the human services programs in the Local Authority's area; and to review the Local Authority's compliance with laws, policies, audit requirements, contract requirements and DHS/DSAMH directives; and
- 8. DHS/DSAMH may refuse to contract with and may take legal action against any Local Authority that breaches its contract with DHS/DSAMH or that fails to use or expend public funds in accordance with applicable laws, policies and DHS/DSAMH directives.

# **PART I: GENERAL PROVISIONS**

PURPOSE AND SCOPE OF CONTRACT: Briefly describe the services that the Local

### SECTION A: CONTRACT DESCRIPTION AND SPECIFICATIONS

		ority will provide under this Contract. (Example: "Local Authority is the local mental th authority and will provide mental health services for Utah County.")
	Clien Loca paid and S finar	II ("Scope of Work and Special Conditions") and Part III ("Performance Measures and at Outcomes") of this Contract describe in more detail the services and activities the al Authority shall provide under this Contract. The Local Authority shall use the funds by DHS/DSAMH under this Contract only for the purposes specified in this "Purpose Scope" section and in Parts II and III. The Local Authority represents that it has the acial, managerial and institutional capacity to fully comply with the requirements of this tract.
2.	and with	NTRACT PERIOD: This Contract is effective as of (insert date) terminates on (insert date), unless terminated sooner in accordance the terms and conditions of this Contract. Contracts in excess of one year may be ewed annually by DHS/DSAMH.
3.	TYP	PE OF CONTRACTOR:
	a.	Local Authority Is a Subrecipient. The Local Authority is a governmental entity and is a "Subrecipient." The term "subrecipient" refers to a non-federal governmental entity or a non-profit or for-profit organization that develops and operates its own program of services for eligible clients, and that receives federal and/or state funds from DHS/DSAMH or another entity which serves as a "recipient" and "pass-through entity" for such funding. If the Local Authority operates its own program of services for eligible clients, the Local Authority shall comply with the financial record-keeping and reporting requirements that apply to federally-funded subrecipients, even if this Contract is funded solely by <i>State</i> funds.

### 4. **TYPE OF CONTRACT**:

b.

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a. **This Contract is a Pass-Through Contract**. This Contract requires the Local Authority to provide the services specified in Part II ("Scope of Work and Special Conditions") and Part III ("Performance Measures and Client Outcomes") of this

are shown in the Arial typeface (i.e., the typeface used for this sentence).

Local Authority's Subcontractors. The Local Authority may subcontract this

Contract only as provided in Part I, Section E of this Contract. For ease of reference, the contract provisions that apply to subcontractors, but not to the Local Authority,

Contract. DHS/DSAMH's payment of pass-through funding to the Local Authority shall be based on supporting documentation from the Local Authority, showing that the service costs were necessary, reasonable and actually incurred by the Local Authority in providing the services required by this Contract, but the payments to the Local Authority shall not exceed the amount specified in Paragraph (5) below ("Compensation for Local Authority").

- b. **Billing Procedures and Cost Principles.** *See* Part IV of this Contract ("Contract Costs, Billing and Payment Information") for additional provisions about billings, and Part V ("Cost Accounting Principles and Financial Reports") for applicable cost principles.
- c. **DHS/DSAMH's Discretion About Client Placements.** DHS/DSAMH gives the Local Authority no express or implied guarantee or representation that DHS/DSAMH will place any clients with the Local Authority or maintain any client placements with the Local Authority. Except as provided in subsection (4)(d) below regarding services to DHS custody children, the parties anticipate that the Local Authority will accept and place its own clients.
- d. **Services for Clients Placed in DHS Custody.** If a child has multi-disciplinary issues and if the child is eligible for services from more than one division within DHS, the courts sometimes place the legal custody of the child with DHS, rather than placing the child with any particular division. DHS and DHS/DSAMH may refer a DHS-custody child to the Local Authority, and upon such referral, the Local Authority shall provide services to the child under this Contract. This provision does not mean, however, that the Local Authority or DHS/DSAMH is required to take custody of the child.

### 5. **COMPENSATION FOR THE LOCAL AUTHORITY:**

- a. **Fixed Amount of Compensation:** DHS/DSAMH shall pay the Local Authority not more than \$\_\_\_\_\_\_ for providing the services covered by this Contract, but DHS/DSAMH shall pay the Local Authority only for those services that comply with the Local Authority's approved Area Plan and that are supported by adequate documentation of actual costs. *See* Part IV ("Contract Cost, Billing and Payment Information") for additional budgeting provisions. The Local Authority shall bill DHS/DSAMH only for actual costs allowable under federal and DHS cost principles, and the Local Authority shall maintain records that adequately support such costs. The Local Authority is under no obligation to provide services beyond those specified in the approved Area Plan for which funding is provided under this Contract.
- b. Allowable Fund Balances for Local Authorities. DHS/DSAMH recognizes that if the Local Authority is a statutorily-created local authority (i.e., a local mental health authority or local substance abuse authority), the Local Authority may need to maintain a fund balance (i.e., a reserve) in order to comply with Healthcare Financing Administration/Medicaid contracts (which require a ninety-day fund balance), to maintain and expand service capacities, and to pay for capital

improvements as needed. As a sound business practice, maintenance of such fund balances is particularly essential for mental health and substance abuse providers due to uneven flow of revenues and inconsistent expenditure requirements while being required to be at risk by major contractors. Therefore, a Local Authority that is a local mental health authority or a local substance abuse authority may maintain fund balances under this Contract, and the Local Authority's subcontractors may do so also.

c. Local Substance Abuse and Mental Health Authority Pass-Through Contracts. If the Local Authority is a local mental health authority or a local substance abuse authority, all funds received from third-party resources shall be retained by the Local Authority and used for alcohol/drug services in the case of substance abuse authorities, and mental health services in the case of mental health authorities. Third party resources recovered by the local authority shall not be a reason for DHS/DSAMH to reduce federal and/or state funding.

### 6. **FUNDING SOURCES AND FUNDING REDUCTIONS:**

a. **Funding Sources.** The funds for this Contract are provided as follows:

CFDA OR STATE COMPLIANCE #	FEDERAL OR STATE (ORIGINAL) FUNDING SOURCE	ESTIMATED PERCENTAGE OR AMOUNT (optional)
	TOTAL	

With regard to the information provided in the table above, the parties acknowledge that the percentage of funding from any given funding source for the contract period may vary based on a number of factors, including the specific services purchased from the Local Authority, the frequency with which the Local Authority provides the services, and the eligibility of the clients served by the Local Authority.

b. Reduction of Funds in Contracts with a Fixed Amount Type of Contract

Payment: If an order or action by the Legislature or the Governor, or a federal or state law reduces the amount of funding to DHS/DSAMH, DHS/DSAMH may terminate this Contract or may proportionately reduce the services required by this Contract and the amounts to be paid by DHS/DSAMH to the Local Authority for such services. In addition, if the Local Authority defaults in any manner in the performance of any obligation under this Contract, or if DHS/DSAMH determines that the Local Authority is significantly underutilizing funds, DHS/DSAMH may, at

its option, either adjust the amount of payment or withhold payment until satisfactory resolution of the default or underutilization of funds. DHS/DSAMH shall give the Local Authority thirty (30) days notice of any such reduction or termination. Notwithstanding the foregoing, DHS/DSAMH shall reimburse the Local Authority in accordance with the original provisions of this Contract for all services performed before the effective date of the reduction or termination.

This is a "Fixed Amount" contract, and if DHS/DSAMH reduces the payments under this Contract, the Local Authority may make a proportionate reduction in the amount of services performed or in the number of clients served under this Contract. Before implementing any such reductions in services or client numbers, however, the Local Authority shall notify DHS/DSAMH in writing no less than thirty (30) working days after receiving DHS/DSAMH's notice of reduction or termination.

- 7. **COMPLIANCE WITH PROCUREMENT REQUIREMENTS**: The Local Authority is a governmental entity, and this Contract is therefore exempt from the bidding process.
- 8. **DOCUMENTS INCORPORATED INTO THIS CONTRACT BY REFERENCE BUT NOT ATTACHED**: This Contract incorporates the following documents by reference:
  - a. All documents specified in this Contract and its attachments;
  - b. All statutes, regulations, or governmental policies that apply to the Local Authority or to the services performed under this Contract, including any applicable laws relating to fair labor standards, the safety of the Local Authority's employees and others, zoning, business permits, taxes, licenses, and incorporation or partnership, and any laws mentioned in Part I, Section C of this Contract ("Local Authority's Compliance with Applicable Laws") or in the attachments to this Contract. The Local Authority acknowledges that it is responsible for familiarizing itself with these laws and complying with them; and
  - c. The Approved Area Plan submitted by the Local Authority for the upcoming State Fiscal Year and any attachments to that Area Plan. Copies of the Area Plan and the attachments may be obtained from DHS/DSAMH by contacting \_\_\_\_\_

# SECTION B: LOCAL AUTHORITY'S LEGAL STATUS AND INDEMNIFICATION RESPONSIBILITIES

1. LOCAL AUTHORITY IS AN INDEPENDENT CONTRACTOR: The Local Authority is an independent contractor, and as such, shall have no authorization, express or implied, to bind DHS/DSAMH or any state agency to any agreements, settlements, or liability. However, nothing in this Contract shall be construed to limit the Local Authority's authority to bind itself to agreements, settlements or liability, as long as such agreements, settlements or liability affect only itself and not DHS/DSAMH. The Local Authority is not authorized to act as an agent for DHS/DSAMH, except as expressly provided in this Contract. Persons employed by DHS/DSAMH and acting under direction of DHS/DSAMH shall not be deemed to be employees or agents of the Local Authority. Likewise, persons employed by

the Local Authority and acting under the direction of the Local Authority shall not be deemed to be employees or agents of DHS/DSAMH except as expressly provided in this contract. As an independent contractor, the Local Authority is responsible for its own operations and for providing the office space, supplies, equipment, tools, and other supports necessary to provide the services covered by this contract unless specifically stated otherwise in the contract Scope of Work. The compensation paid to the Local Authority under this Contract shall be Local Authority's total compensation from DHS/DSAMH for the services provided under this Contract and the Local Authority is responsible for the payment of any and all tax liabilities incurred as a result of the compensation received.

# 2. <u>PROTECTION AGAINST LIABILITY; LOCAL AUTHORITY'S</u> SUBCONTRACTORS MUST PROVIDE INSURANCE AND INDEMNIFICATION:

- a. Local Authority and the Utah Governmental Immunity Act: Consistent with the terms of the Governmental Immunity Act (Title 63, Chapter 30 of the Utah Code), the Local Authority and DHS/DSAMH are each responsible and liable for any wrongful or negligent acts which that party itself commits or which are committed by its agents, officials, or employees. Neither party waives any defenses otherwise available under the Governmental Immunity Act. If the Local Authority has a subcontractor, that subcontractor shall comply with the insurance and indemnification requirements of this Contract, unless the subcontractor is also a Utah governmental entity, in which case this paragraph (a) shall apply.
- b. **Workers' Compensation:** The Local Authority and its subcontractors shall comply with the Utah Workers' Compensation Act (Title 34A, Chapter 2 of the Utah Code) which requires employers to provide workers' compensation coverage for their employees.
- c. Required Insurance for Non-Governmental Subcontractors. A non-governmental Subcontractor shall maintain adequate protection against liability and shall comply with the insurance and indemnification provisions set forth in this Contract. See definition of "subcontractor" in Part I, Section E, Paragraph 1 of this Contract. Specifically, unless DHS' Deputy Director for Support Services gives prior written consent to a different arrangement, the Subcontractor shall maintain commercial insurance or self-insurance for the dollar amounts and types of coverage specified in this Contract. Any commercial insurance shall be obtained from insurance companies authorized to do business in the State of Utah and rated "A-" or better with a financial size category of Class VII or larger, according to the ratings and financial size categories published by A.M. Best Company at the time this Contract is executed.

Commercial insurance may be obtained from an insurance company that does not meet the above stated A. M. Best Company rating and/or class size, **if** the Subcontractor provides documentation verifying the insurance company providing the Subcontractor's insurance **is reinsured** by another affiliated insurance company that **does meet** the required rating and class size requirements.

The Subcontractor's insurance policy shall include an endorsement that names the State of Utah, DHS, DHS/DSAMH and their officers and employees as additional insureds, and the policy shall provide the State of Utah, DHS, DHS/DSAMH and their officers and employees with primary coverage (not contributing coverage) for any liability arising as a result of the Subcontractor's acts or omissions in connection with this Contract. The Subcontractor is not required, however, to obtain an "additional insured" endorsement for any professional liability insurance policy or Workers' Compensation insurance policy required by this Contract. *See* subsections (2)(e)(1)(c), (2)(e)(3) and (2)(b) of this provision ("Protection Against Liability; Local Authority's Subcontractors Must Provide Insurance and Indemnification").

- d. **Deductibles and Similar Costs.** The Subcontractor shall be responsible for paying any deductibles, self-insured retentions or self-insurance costs. The deductible for the insurance policies required by this Contract may not exceed \$1,000, unless the Subcontractor obtains prior written approval of the deductible (and the corresponding policy) from DHS/DSAMH.
- e. Types of Liability Protection the Subcontractor Must Provide:
  - (1) Private Subcontractor—Commercial Insurance Required: If the Subcontractor is not a governmental entity of the State of Utah, the Subcontractor shall maintain the following policies of liability insurance at its sole expense during the term of this Contract, unless the Subcontractor has already satisfied the requirements of the "self-insurance" provision (subsection (2)(c)(2)) below:
    - (a) <u>General Liability Insurance</u>: The Subcontractor shall maintain policies of general liability insurance that at a minimum shall cover the following types of liability: bodily injury or death, personal injury, property damage, broad form property damage, and liability for the property of others in the care, custody and control of the Subcontractor. The policy shall provide for a combined single limit or the equivalent of not less than \$1,000,000 for each occurrence. If the Subcontractor is providing services at more than one site, the general liability insurance must cover each of those sites. If the general liability insurance coverage obtained by the Subcontractor is written on a "claims-made" basis, the certificate of insurance shall so indicate, and the policy shall contain an extended reporting period provision or similar "tail" provision such that the policy covers claims reported up to five (5) years beyond the date that this Contract is terminated.
    - (b) Automobile Insurance: If the Subcontractor's services involve transporting any clients or goods for DHS/DSAMH, the Subcontractor shall maintain a policy of automobile liability insurance covering property damage, personal injury protection, and liability for the vehicles used by the Subcontractor (including owned, hired and non-owned vehicles.) The policy shall provide for a combined single limit, or the equivalent, of not less than \$1,000,000. If the Subcontractor

subcontracts with another entity or individual for transportation services, or services that include transportation services, the Subcontractor may satisfy this insurance requirement by submitting proof that its subcontractor has complied with the requirements of the "Insurance and Indemnification" section of this Contract. If the Subcontractor provides individual residential care services by contracting with individual residential care homes, not only must the Subcontractor maintain a policy of automobile liability insurance as indicated above, but each of the Subcontractor's individual residential care homes must also maintain a policy of automobile liability insurance. The policy of automobile liability insurance required of individual residential care homes must cover property damage, personal injury protection and liability with a combined single limit or the equivalent of not less than \$250100,000 per person and \$500300,000 for each accident/occurrence occurring during the course of their duties as an individual residential care home. As used in this provision, the term "individual residential care" refers to twenty-four hour family-based care for one or more clients in foster/proctor care, a host home, or a professional parent setting.

- (c) <u>Professional Liability Insurance</u>: If the Subcontractor employs doctors, dentists, social workers, mental health therapists or other professionals to services under this Contract, the Subcontractor shall maintain a policy of professional liability insurance with a limit of not less than one million dollars (\$1,000,000) per occurrence and aggregate. This professional liability insurance shall cover damages caused by errors, omissions or negligence related to the professional services provided under this Contract.
- (2) Private Subcontractor—No Commercial Insurance Required, But Self-Insurance, Indemnification and *Prior DHS* Approval Required: If the Subcontractor claims that it is self-insured, the Subcontractor shall provide DHS with adequate evidence that the Subcontractor is financially solvent and has established financial arrangements (such as a written comprehensive selfinsurance program, performance bonds or fidelity bonds) that will provide DHS with liability protection at least as adequate and extensive as the insurance otherwise required under this Contract for non-governmental entities. Specifically, the Subcontractor must show that its ability to process and pay claims adequately, fairly and in a timely manner is comparable to a commercial insurer that provides general-liability insurance, automobile insurance and professional liability insurance. Before executing a contract with the Local Authority, the Subcontractor shall obtain from the DHS Deputy Director for Support Services or the Deputy Director's designee a written statement indicating that DHS has determined, based on the Subcontractor's financial evidence and representations, that the Subcontractor's self-insurance arrangements and indemnification agreements are sufficient to satisfy the requirements of this Contract, and the Subcontractor is therefore not required to obtain additional commercial liability insurance naming DHS/DSAMH as an insured party. If it sees fit,

DHS may include in this statement any additional conditions designed to ensure that the Subcontractor's self-insurance arrangements are comparable to the insurance required of other non-governmental Subcontractors. A copy of the Deputy Director's or the designee's statement is attached to this Contract, and is a material provision of this Contract. Nothing in this provision shall be construed to require DHS to consent to any self-insurance arrangements, and DHS may withhold its approval for any reason whatsoever.

- (3) <u>Doctors, Dentists, Mental Health Therapists and Other Professionals</u>: If the Subcontractor is a doctor, dentist, social worker, mental health therapist or other professional who provides services directly to clients, the Subcontractor shall obtain from a commercial insurer and maintain at its sole expense a policy of general liability insurance and a policy of professional liability insurance ("malpractice insurance") during the term of this Contract. The policy shall provide for a limit of not less than \$1,000,000 per occurrence and aggregate.
- f. **Indemnification.** Regardless of the type of insurance required by this section, the Local Authority (and where applicable, the Subcontractor) shall provide the following indemnification:
  - (1) <u>Indemnification by the Local Authority and Governmental</u>
    <u>Subcontractors.</u> The Local Authority and DHS/DSAMH shall defend, hold harmless and indemnify each other and their respective employees, agents, volunteers and invitees from and against all claims resulting from their negligent or wrongful conduct under this Contract, but in no event shall the indemnification obligation of either party exceed the amount set forth in Section 63-30-34 of the Utah Governmental Immunity Act or any similar statute in effect when a judgment is entered. Personal injury or property damage shall have the same meaning as defined in the Utah Governmental Immunity Act. This Contract shall not be construed with respect to third parties as a waiver of any governmental immunity to which a party to this Contract is otherwise entitled. If the Subcontractor is a governmental entity of the State of Utah, this paragraph shall apply.
  - (2) <u>Indemnification by Non-Governmental Subcontractor</u>: If the Subcontractor is not a governmental entity of the State of Utah, the Subcontractor shall defend, hold harmless and indemnify DHS/DSAMH and its employees and agents from and against all claims arising under this Contract as a result of the Subcontractor's acts or omissions to act. If a court determines that the conduct of DHS/DSAMH or its agents or employees is solely responsible for the claim in question, the Subcontractor shall have no obligation to indemnify DHS/DSAMH, and DHS/DSAMH shall reimburse the Subcontractor for any reasonable attorney's fees and costs actually incurred by the Subcontractor in defending the action.

- (3) <u>Definition of the Term "Claim"</u>: As used in these "Indemnification" provisions, the term "claim" includes any and all claims, losses, damages, liabilities, judgments, costs, expenses, attorneys' fees and causes of action of every kind or character (including personal injury, death, and damages to property or business interests) arising because of, out of, or in any way connected with the services covered by this Contract or with a party's failure to comply with the provisions of this Contract.
- (4) <u>Defense of Suits Brought Upon Claims</u>: The Local Authority (and where applicable, the Subcontractor) shall defend all suits brought upon a claim and shall pay all incidental costs and expenses, but DHS/DSAMH shall have the option to participate in the defense of any such suit in which DHS/DSAMH perceives that its interests are not being protected by the Local Authority or the Subcontractor. In such cases, the participation of DHS/DSAMH does not relieve the Local Authority and the Subcontractor of any obligation under this Contract. However, if DHS/DSAMH elects to retain independent counsel, DHS/DSAMH shall pay the attorney's fees and costs associated with such counsel.
- (5) No Subrogation or Contribution: The Local Authority and its Subcontractors understand that they have no right of subrogation or contribution from the State, DHS or DHS/DSAMH for any judgment rendered against the Local Authority or the Subcontractor to the extent that such judgment results from the Local Authority or the Subcontractor's own negligence or material failure to perform under the terms of this Contract.
- g. Certificate of Insurance, "Additional Insured" Endorsement, and Evidence of Continued Coverage. Before signing this Contract, a non-governmental Subcontractor shall obtain from its insurer(s) and shall provide to DHS/DSAMH certificates of insurance and "additional insured" endorsements that indicate that the required coverage is in effect and that the insurer shall give DHS/DSAMH thirty (30) days notice of any modification, cancellation or nonrenewal of the policy. On an annual basis and upon request from DHS/DSAMH, a non-governmental Subcontractor shall provide DHS/DSAMH with evidence that the Subcontractor has the insurance coverage required by this Contract. Governmental entities are not required to provide certificates of insurance, "additional insured" endorsements or evidence of continued coverage.
- 3. EMERGENCY MANAGEMENT AND BUSINESS CONTINUITY PLAN: The Local Authority shall use qualified personnel to perform all services in conformity with the requirements of this Contract and generally recognized standards. The Local Authority represents that it has developed an emergency management and business continuity plan that allows the Local Authority to continue to operate critical functions or processes during or following an emergency, and the Local Authority acknowledges that DHS/DSAMH may rely upon this representation. The Local Authority shall evaluate its emergency management and business continuity plan at least annually, and shall modify that plan as appropriate.

# SECTION C: LOCAL AUTHORITY'S COMPLIANCE WITH APPLICABLE LAWS

- 1. COMPLIANCE WITH APPLICABLE LAWS. The Local Authority shall comply with all Applicable Laws. For purposes of convenience, the term "Applicable Laws" as used in this Section refers to all federal statutes and regulations, executive orders, state statutes and regulations, and DHS policies that apply to the Local Authority's activities or that impose restrictions on the Local Authority's use of federal or state funding or grants. To assist the Local Authority in identifying and complying with the Applicable Laws, this Section C ("Local Authority's Compliance with Applicable Laws") and Parts IV, V and VII of this Contract ("Contract Costs, Billing and Payment Information," "Cost Accounting Principles and Financial Reports," and "Summary of Some Commonly-Applicable Laws and Policies") include a listing and description of some commonly-applicable laws and policies. Local Authority understands, however, that this Contract may not contain a complete list, that most business entities are subject to a wide variety of laws, and that it is the Local Authority's responsibility to obtain appropriate advice about the scope and applicability of the laws and policies governing its activities.
- 2. **CERTIFICATION OF NON-DEBARMENT.** Pursuant to 45 C.F.R. 76.100 *et seq.* and Executive Orders 12549 and 12689, DHS may not award contracts to entities that are listed on the government-wide debarment and suspension system. The Local Authority certifies that neither it nor its principals are presently debarred, suspended, proposed for debarment, declared ineligible or voluntarily excluded from entering into this Contract by any governmental entity. If the Local Authority cannot so certify, the Local Authority must attach a written explanation and DHS/DSAMH must obtain *prior* written approval for this Contract from the DHS Deputy Director for Support Services. Failure to obtain such prior written approval shall be considered a material breach of this Contract.
- 3. **DISCRIMINATION PROHIBITED:** The Local Authority shall not discriminate against any person on the basis of race, color, sex, religion, ancestry, national origin, age, disability, or pregnancy or childbirth. The Local Authority understands, for example, that the federal Office for Civil Rights has adopted policy guidelines that require DHS/DSAMH and the Local Authority to ensure that DHS services are reasonably accessible to individuals with "limited English proficiency." *See* http://www.hhs.gov/ocr/faetsgeneral info.html#guide.

  The guidelines specify when a Local Authority must provide interpreter services for non-English speaking clients and they state that it is generally inappropriate to use the clients' relatives, especially minors, as interpreters. The Local Authority shall also comply with the Utah Civil Rights Act (Sections 13-7-1 through 13-7-4 of the Utah Code), which prohibits discrimination by any business establishment, place of public accommodation, or enterprise regulated by the State of Utah.
- 4. <u>UNLAWFUL HARASSMENT PROHIBITED</u>: The Local Authority shall comply with state and federal laws and regulations that prohibit unlawful harassment in the workplace, including the Utah Anti-Discrimination Act (Title 34A, Chapter 5 of the Utah Code) and Utah Executive Order dated March 17, 1993.

5. **DRUG-FREE WORKPLACE:** The Local Authority shall maintain a drug-free workplace in accordance with federal and state statutes, regulations and policies, including guidelines and policies established by the State of Utah and DHS.

- 6. HUMAN SUBJECTS RESEARCH: The Local Authority may not conduct any research involving human subjects, who are employees of DHS or individuals receiving services (whether direct or contracted) from DHS, or where DHS has provided funding for a project that includes research in the contract, unless the Local Authority has obtained prior written approval from the DHS Institutional Review Board (IRB), and from any other federal or state agencies whose approval is required for research on human subjects. Before conducting any research on human subjects, the Local Authority shall fully comply with any requirements or conditions, including requirements relating to informed consent, imposed by such IRB committees or agencies. DHS Policy Manual, Policy No. 01-10, explains the policies and procedures for obtaining approval from the DHS IRB.
- 7. COMPLIANCE WITH LICENSING STANDARDS AND OTHER LAWS: The Local Authority represents that it currently meets all applicable licensing standards and other requirements of federal and state law, and all applicable ordinances of the city or county in which services or care is provided. The Local Authority shall continue to comply with all such applicable standards, requirements and ordinances during the term of this Contract, and if the Local Authority fails to do so, DHS/DSAMH may terminate this Contract immediately.
- 8. COMPLIANCE WITH DHS' PROVIDER CODE OF CONDUCT: Except as provided in subsection (d) of this Paragraph 8, the Local Authority shall follow and enforce DHS' Provider Code of Conduct. The DHS Provider Code of Conduct may be found at the following web site: http://www.dhs.state.ut.usutah.gov/pol\_reports.htm (Select "Department & Policy Manual Procedures"; then select "Section V -- Security/Risk Management/Liability"; then select 05-03 "Provider Code of Conduct").
  - a. Before allowing any employee or volunteer to work with clients under this Contract, the Local Authority shall also comply with the following requirements:
    - (1) The Local Authority shall provide a current copy of the Code of Conduct to each employee or volunteer currently working for the Local Authority and to any new employees or volunteers; and
    - (2) The Local Authority shall retain in each employee or volunteer's file a signed and dated statement in which that person certifies that he or she has read and understood the Code of Conduct and will comply with it.
  - b. As used in this Paragraph 8, "volunteer" means a person who:
    - (1) donates services to the Local Authority without pay or other compensation, except for expenses incurred (such as for meals and travel costs); and

- (2) is a board member, officer, or other person who is substantially involved in the Local Authority's decision-making processes, or is a person who has direct unsupervised contact with DHS/DSAMH clients.
- c. DHS/DSAMH shall annually provide the Local Authority a copy of the current DHS Provider Code of Conduct poster. The Local Authority shall prominently display the poster where the employees and volunteers can see it.
- d. If the Local Authority is a Utah governmental entity, the Local Authority may enforce its own written Code of Conduct in lieu of the DHS Provider Code of Conduct if the Local Authority first provides DHS/DSAMH with a written certification that the Local Authority has compared its own Code of Conduct and the DHS Provider Code of Conduct, and has determined that its own Code of Conduct is at least as comprehensive and stringent as the DHS Provider Code of Conduct. The governmental Local Authority shall also give its employees and volunteers a copy of its Code of Conduct before they begin working with the clients under this Contract, and the governmental Local Authority shall retain in each employee or volunteer's file a signed and dated statement in which that person certifies that he or she has read and understood the Local Authority's Code of Conduct and will comply with it.

## 9. **RESTRICTIONS ON CONFLICTS OF INTEREST:**

a. **Purpose and Overview.** The purpose of this Section is to assure that the goods and services provided to DHS/DSAMH under this Contract afford DHS/DSAMH a commercially reasonable level of quality and cost. These provisions prohibit Local Agencies and anyone acting on their behalf from using their employment with the State of Utah or their relationship with others, including potential subcontractors, to enter into any transaction or arrangement that is improper or gives the appearance of being improper because of that person's State employment or relationship with a third party.

The following table summarizes the key monitoring and reporting requirements in this Section:

	TS-OF-INTEREST EPORTING REQUIREMENTS
<b>Local Authority</b> and <i>Governmental</i> Subcontractors	Non-Governmental Subcontractors
Give DHS a Certificate of Compliance before entering into this Contract or a subcontract relating to this Contract;	Give DHS a Disclosure Form before entering into the subcontract with the Local Authority;

and

Give DHS a Disclosure Form that identifies any existing and new conflicts of interest that relate to this Contract and are worth \$2,000 or more, and then obtain prior approval from DHS before entering into transactions or decisions involving these conflicts of interest.

Disclose new conflicts of interest as they arise during the term of this Contract;

and

Obtain prior approval from DHS before entering into any transactions that involve a conflict of interest that relates to this Contract.

#### b. **Definitions**

- (1) **"Business Entity"** includes a sole proprietorship, partnership, association, joint venture, corporation, firm, trust, foundation, or other organization or entity used in carrying on a business.
- (2) "Conflict of Interest" means any situation where the Local Authority or any Representative of the Local Authority has economic, social, political, familial, or other interests which interfere with, or have the potential to interfere with, the exercise of that person's duties, responsibilities, or judgment on behalf of the Local Authority or DHS/DSAMH in connection with this Contract, or which involve conflicting loyalties to the Local Authority and to another interest. "Conflict of Interest" also includes any violation of the Ethics Acts, as explained in Paragraph (9)(d) below.
- (3) "Disclosure Statement" means a written statement provided to DHS/DSAMH by the Local Authority or a subcontractor about their Conflicts of Interest, including the information listed in Paragraph (9)(f)(2) below. A form entitled "Conflict of Interest Disclosure Statement" is available from DHS/DSAMH, and may be obtained through a DHS/DSAMH Contract Representative or through the DHS Bureau of Contract Management web site: http://www.dhs.state.ut.us/pol\_reports.htm#Bureau of Contract Management\_hsofo.utah.gov/contracts\_forms.htm.
- (4) "Dual Employment" means employment by more than one of the following entities: the State of Utah, the Local Authority, and another employer such as a subcontractor.
- (5) "Local Authority" means the local governmental entity contracting with DHS/DSAMH, and includes all "Representatives" of that entity. (Paragraph (9)(b)(8) below defines the term "Representative.") If the Local Authority subcontracts any of its duties under this Contract, the term "Local Authority," as used generally in this Paragraph (9) also refers to the subcontractor and its Representatives, except as expressly provided in Paragraph (9)(f) below, which establishes different monitoring and reporting requirements for certain non-governmental subcontractors. See definition of "Subcontractor" in Part I, Section E, Paragraph 1 of this Contract.

- (6) "Related Party" means:
  - (a) any person related to the Local Authority by blood or marriage, which, for purposes of this Contract, includes parents, spouses, children, siblings, grandparents, grandchildren, uncles, aunts, nephews, nieces, first cousins, and in-laws; and
  - (b) all business associates of the Local Authority:
    - (i) who are partners, directors, or officers in the same business entity as the Local Authority;
    - (ii) who have authority to make decisions or establish policies in the same business entity as the Local Authority; or
    - (iii) who directly or indirectly own 10% or more in the same business entity as the Local Authority.
- (7) "Related-Party Transaction" means payments made by the Local Authority to a Related Party in any manner or description (including those relating to administrative costs, capital expenditures, program expenditures, and payments for goods, services, facilities, leases, salaries, wages, professional fees or similar expenses) in connection with this Contract. "Related-Party Transaction" also means arrangements made between the Local Authority and a Related Party, whether or not payments are involved, which affect the performance of this Contract in any manner.
- (8) "Representative" means any person or entity acting on behalf of the Local Authority, and includes all employees, owners, partners, directors, officers, board members, and agents of the Local Authority, as well as any other individual or group of individuals with authority to establish policies or make decisions for the Local Authority. "Volunteers," as defined in Paragraph (9)(b)(9) below, are not "Representatives" and are not required to be included in the Local Authority's Disclosure Statement, unless they are board members or officers, or are substantially involved in the Local Authority's decision-making processes, or unless they have direct, unsupervised contact with DHS/DSAMH clients.
- (9) "Volunteer" means a person who donates services to the Local Authority without pay or other compensation, except for expenses incurred (such as for meals and travel costs).
- c. **Restrictions on Conflicts of Interest.** Transactions involving Conflicts of Interest are prohibited to the extent that they are in any way the result of undue influence, or if they have the potential to result in increased costs, decreased performance, the appearance of impropriety, or any other disadvantage to DHS/DSAMH. Any Conflict of Interest that influences DHS/DSAMH's decision to enter into this

Contract with the Local Authority or that influences any transactions undertaken by the Local Authority pursuant to this Contract is a prohibited Conflict of Interest. Conflicts of Interest can occur in one of three ways:

- (1) **Dual Employment**. Conflicts of Interest involving Dual Employment can occur when a Local Authority's Representative is also employed by the State of Utah or by another employer such as a subcontractor. *See also* Paragraph (9)(d) below for statutory requirements relating to Dual Employment.
- (2) Related-Party Transactions. Conflicts of Interest involving Related-Party Transactions occur when the Local Authority makes payments to a Related Party in any manner or description using money obtained from DHS/DSAMH through this Contract. Conflicts of Interest can also occur when arrangements are made between the Local Authority and a Related Party, whether or not payments are involved, which affect the performance of this Contract in any way.
- (3) **Independent Judgment Impaired**. Conflicts of Interest involving impaired judgment occur when the Local Authority's Representative participates in any transaction on the Local Authority's behalf and has a significant relationship or shared interest with another party to the transaction, and this relationship or shared interest is not covered by the Related-Party Transaction restrictions in Paragraph (9)(c)(2) above, but could affect the Representative's ability or willingness to exercise independent judgment for the benefit of the Local Authority.

*Example*: An employee of the Local Authority negotiates and authorizes a subcontract with her best friend's company.

d. **Dual Employment and Local Authority's Compliance with the Ethics Acts.**While dual employment is not prohibited, the Local Authority shall take measures to ensure that the Local Authority's Representatives do not use their dual employment to influence either DHS/DSAMH's decision to enter into this Contract or to influence any transactions undertaken by the Local Authority in furtherance of this Contract.

The Local Authority shall comply at all times with the applicable provisions of the Utah Public Officers' and Employees' Ethics Act (Title 67, Chapter 16 of the Utah Code) and the Municipal Officers' and Employees' Ethics Act (Title 10, Chapter 3, Part 13 of the Utah Code) (referred to collectively as the "Ethics Acts"). The Ethics Acts prohibit public officers and public employees from having personal involvement in any Business Entity if that involvement creates a substantial conflict between their private interests and their public duties. The parties agree, however, that except as otherwise expressly provided in the "Related-Party Transaction" and "Independent Judgment Impaired" provisions of this Contract, nothing in this Contract is intended to expand or modify the Local Authority's obligations under the Ethics Acts.

e. **Local Authority Policies and Internal Review:** The Local Authority shall familiarize its Representatives with:

- (1) the Conflict of Interest concept and the certification/disclosure requirements of this Contract; and
- (2) the applicable provisions of the Ethics Acts.

The Local Authority shall implement a written policy that requires its Representatives to disclose to the Local Authority all existing, potential, and contemplated Conflicts of Interest. The Local Authority shall also regularly review any disclosures and its own operations to reasonably assure DHS/DSAMH that the Local Authority avoids prohibited Conflicts of Interest.

# f. Disclosing Conflicts of Interest to DHS:

- (1) Requirements for Governmental Entities Such As the Local Authority and Its *Governmental* Subcontractors. Before entering into this Contract or a subcontract related to this Contract, the Local Authority and any *governmental* subcontractors shall comply with the following requirements:
  - (a) **Certification of Compliance.** The Local Authority and its *governmental* subcontractors shall submit to DHS/DSAMH a written certification, in which they certify that they maintain a written policy as required by Paragraph (9)(e) above. The certification shall also provide that the Local Authority and the governmental subcontractor monitor for compliance with the Conflict of Interest provisions of this Contract and that they can reasonably assure DHS/DSAMH that Representatives with a potential Conflict of Interest do not:
    - (i) make or influence decisions or set policies that affect this Contract;
    - (ii) monitor the performance of this Contract; or
    - (iii) become involved in or otherwise benefit from the performance of this Contract.

A form entitled "Conflict of Interest Certification" is available from DHS/DSAMH, and may be obtained through a DHS/DSAMH Contract Representative or through the DHS Bureau of Contract Management web site:

http://www.dhs.state.ut.us/pol\_reports.htm#Bureau of Contract Managementhsofo.utah.gov/contracts\_forms.htm.

(b) **Disclosure of Substantial Conflicts of Interest:** Before entering into this Contract or a subcontract relating to this Contract, the Local Authority and its governmental subcontractors shall disclose to

DHS/DSAMH any Conflict of Interest that relates to this Contract or the services provided under this Contract if the Conflict of Interest involves any payment or transaction or salary worth \$2,000 or more in a single state fiscal year. For all such Conflicts of Interest, the Local Authority or governmental subcontractor shall submit a Disclosure Statement which includes all of the information required by Paragraph (9)(f)(2) below. The Local Authority or governmental subcontractor shall also comply with the requirements of Paragraph (9)(f)(3) regarding the continuing duty to disclose these Conflicts of Interest.

- (c) **Option to Disclose All Conflicts of Interest:** In lieu of complying with the certification-and-disclosure requirements of this Paragraph (9)(f)(1), the Local Authority and its governmental subcontractors have the option to comply with the disclosure requirements for *non-governmental* subcontractors. *See* Paragraph (9)(f)(2) below.
- (2) **Requirements for** *Non-Governmental* **Subcontractors:** Before entering into any subcontract with the Local Authority to perform services covered by this Contract, a non-governmental subcontractor shall submit a Disclosure Statement to DHS/DSAMH in which the non-governmental subcontractor discloses any existing or potential Conflicts of Interest, including all information required by the Ethics Acts and this Contract. Specifically, the Disclosure Statement shall include:
  - (a) **For Conflicts of Interest Involving Dual Employment** (defined in Paragraph (9)(b) and explained in Paragraph (9)(c) above), the following information is required:
    - (i) whether any of the subcontractor's Representatives are engaged in Dual Employment, as defined in Paragraph (9)(b)(4);
    - (ii) the name of the subcontractor's Representative engaged in Dual Employment;
    - (iii) the titles or positions held by the subcontractor's Representative engaged in Dual Employment;
    - (iv) the Representative's decision-making or monitoring authority with the employing entities, and how that Representative's authority affects this Contract or any subcontract relating to this Contract; and
    - (v) the measures taken by the subcontractor to protect DHS/DSAMH from potentially adverse effects resulting from the Representative's Dual Employment.
  - (b) For Conflicts of Interest involving Related-Party Transactions or Impaired Judgment (defined in Paragraph (9)(b) and explained in Paragraph (9)(c) above), the following information is required:

- (i) the name of the subcontractor's Representative having the Conflict of Interest;
- (ii) the name of the other party to the Conflict of Interest;
- (iii) the relationship between the individuals identified in (i) and (ii) above;
- (iv) the nature and value of the interest (if any) held by the Representative in the other Business Entity;
- (v) a description of the transaction to which the Conflict of Interest applies and the dollar amount involved (if any);
- (vi) the decision-making or monitoring authority of the subcontractor's Representative and the party identified in (ii) above, with respect to the applicable transaction or decision;
- (vii) the potential effect of the Conflict of Interest on this Contract or any subcontract relating to this contract; and
- (viii) the measures taken by the subcontractor to protect DHS/DSAMH from potentially adverse effects resulting from the identified parties' relationship.
- (c) If the non-governmental subcontractor has no Conflicts of Interest, the subcontractor shall so indicate on the Disclosure Statement. By submitting a Disclosure Statement, the subcontractor is certifying to DHS/DSAMH that it has checked its organization and has required its Representatives to disclose their Conflicts of Interest, and that it has disclosed all known Conflicts of Interest to DHS/DSAMH.
- (d) The non-governmental subcontractor shall also comply with the requirements of Paragraph (9)(f)(3) regarding the continuing duty to disclose its Conflicts of Interest.
- (3) Continuing Duty to Disclose Conflicts of Interest. The Local Authority and its subcontractors have a continuing duty to immediately send DHS/DSAMH an updated Disclosure Statement if, at any time during the term of this Contract between the Local Authority and DHS/DSAMH, they contemplate any transaction involving a Conflict of Interest, or hire or affiliate with any individual with a potential Conflict of Interest, or discover any existing Conflict of Interest, and if that Conflict of Interest is one that must be disclosed under this Contract. Additionally, for contracts in excess of one year, the Local Authority and its subcontractor shall update their "Conflict of Interest Certification" and Disclosure Statements by July 1 of each year, containing the same information required by the initial certification and disclosure described in Paragraph (9)(f)(1)-(2) above.

### g. DHS/DSAMH's Response to Disclosure Statements.

(1) **Initial Approval, Disapproval or Remedial Action Requirement.**DHS/DSAMH shall submit a written response to the Local Authority or subcontractor within fourteen days after receiving a Disclosure Statement.

The response shall acknowledge receipt of the Disclosure Statement, and shall advise the Local Authority or the subcontractor that:

- (a) DHS/DSAMH does not require any additional information or remedial action before executing or continuing this Contract; or
- (b) DHS/DSAMH requires additional information or disclosures or requires the Local Authority or the subcontractor to undertake specific remedial action before executing or continuing this Contract; or
- (c) DHS/DSAMH disapproves certain identified transactions due to one
  or more prohibited Conflicts of Interest and unless the Local
  Authority or the subcontractor discontinues those transactions,
  DHS/DSAMH will declare this Contract breached and terminated.
- (2) **DHS/DSAMH's Right to Continue Its Investigation and Revise Its Response.** If DHS/DSAMH fails to respond to the Local Authority or the subcontractor within fourteen days of receiving the Disclosure Statement, the disclosing party may proceed as if no additional information or remedial action were required. The parties expressly agree, however, that regardless of any action taken pursuant to the response provisions contained in Paragraph (9)(g)(1) above, DHS/DSAMH retains the right to do any of the following if, at any time during the term of this Contract, DHS/DSAMH determines that a Conflict of Interest problem exists:
  - (a) Continue to investigate any potential Conflict of Interest;
  - (b) Require further information from the Local Authority or the subcontractor;
  - (c) Require specific remedial action; or
  - (d) Disapprove identified transactions.
- h. Monitoring Compliance with the Conflict of Interest Provisions of This Contract. DHS/DSAMH reserves the right to investigate and audit the records and transactions of the Local Authority and its subcontractors at any time to determine if the Local Authority and its subcontractors have complied with the restrictions on Conflicts of Interest, and to determine if the Local Authority and its subcontractors took appropriate measures to assure that the goods or services provided under this Contract afford DHS/DSAMH a satisfactory level of quality and cost. Appropriate measures taken by the Local Authority and its subcontractors to avoid improper Conflicts of Interest might include, for example, competitive bidding for the goods or services purchased by the Local Authority or the subcontractor, or a requirement that billings include supporting documentation showing that costs were necessary, reasonable and actually incurred.

i. Remedies for Non-Compliance with the Conflict of Interest Provisions of This **Contract.** The parties expressly acknowledge that if DHS/DSAMH reasonably determines that the Local Authority or a subcontractor has failed to comply with the Conflict of Interest provisions of this Contract and has entered into any prohibited transaction or arrangement that is disadvantageous to DHS/DSAMH, DHS/DSAMH shall have the option to rescind or void this Contract without paying for services provided and without returning any consideration received. Regardless of whether DHS/DSAMH rescinds this Contract, DHS/DSAMH shall also have the option to disallow the Local Authority and the subcontractor's expenditures and to adjust its payments to the Local Authority by deducting such disallowed expenditures or by requiring the Local Authority to immediately refund any payments previously made, as provided in Part IV, Paragraphs 8 and 9 of this Contract ("Overpayments, Audit Exceptions and Disallowances" and "Payment Withholding"). If DHS/DSAMH requests a refund from the Local Authority, the Local Authority shall refund the payment within thirty (30) days of receiving notice of such overpayment, and shall pay DHS/DSAMH interest at the rate of eight percent (8%) a year, beginning on the thirty-first day after the Local Authority receives such notice.

# SECTION D: COMPLIANCE MONITORING AND RECORD KEEPING RESPONSIBILITIES

- 1. MONITORING OF LOCAL AUTHORITY'S PERFORMANCE: DHS and DHS/DSAMH shall have the right to monitor the Local Authority's and any subcontractor's performance of all services purchased under this Contract, including the Local Authority's or subcontractor's expenditure of public funds. Monitoring of Local Authority's performance shall be at the complete discretion of DHS and DHS/DSAMH, who will rely on the criteria set forth in this Contract, including the goals, service objectives and methods described in Parts II and III ("Scope of Work and Special Conditions" and "Performance Measure and Client Outcomes") and the Local Authority's fiscal operations described in Parts IV through VI ("Contract Costs, Billing and Payment Information," "Cost Accounting Principles and Financial Reports," and "Budgeting Principles and Forms"). Performance monitoring may include both announced and unannounced visits.
- 2. <u>REVIEW OF LOCAL AUTHORITY'S REPORTS AND BILLS</u>: All billings and reports submitted by the Local Authority will be reviewed by DHS/DSAMH at DHS/DSAMH's discretion. DHS/DSAMH may direct any inquiries regarding Local Authority's billings and reports to the Local Authority's Representative as follows:
  Title: \_\_\_\_\_\_\_\_ Name (Optional): \_\_\_\_\_\_\_

Title:	Name (Optional):
Telephone:	
Address:	

3. **RECORD-KEEPING AND REPORTING REQUIREMENTS:** The Local Authority shall comply with all record-keeping and reporting requirements of this Contract, including the requirements set out in the attachments to this Contract. In addition, the Local Authority shall maintain or shall supervise the maintenance of all records necessary for the proper and

efficient operation of the programs covered by this Contract, including records relating to applications, determination of clients' eligibility (if applicable), the provision of services and administrative costs, and any other records, such as statistical and fiscal records, necessary for complying with the reporting and accountability requirements of this Contract.

- 4. <u>RETENTION AND DESTRUCTION OF RECORDS RELATED TO THIS</u>
  <u>CONTRACT</u>: The Local Authority shall retain all records related to this Contract for at least the following periods of time:
  - a. Administrative Records and Records Relating to Adult Clients: The Local Authority shall retain all administrative records relating to this Contract and all adult client records (including records that support Title XIX reimbursements) for at least six (6) years after DHS/DSAMH makes the last payment on this Contract. The Local Agency shall retain all administrative records relating to this Contract and all adult client records (including records that support Title XIX reimbursements) for at least six (6) years after DHS/DSAMH makes the last payment on this Contract, or six (6) years after the completion of any audits initiated within this six year period, whichever period is longer.
  - b. Records Relating to Clients Who Are Minors: The Local Authority shall retain all records relating to clients under 18 years old (including records that support Title XIX reimbursements) for at least six (6) years after DHS/DSAMH makes the last payment on this Contract, or until the child client reaches the age of twenty-two (22), whichever period is longest. The Local Agency shall retain all records relating to clients under 18 years old (including records that support Title XIX reimbursements) for at least six (6) years after DHS/DSAMH makes the last payment on this Contract, or six (6) years after the completion of any audits initiated within this six-year period, or until the child client reaches the age of twenty-two (22), whichever period is longest.
  - c. **Protecting DHS' Continuing Access Rights to Contract-Related Records**: The Local Authority acknowledges that DHS/DSAMH is entitled to have ready access to all records relating to this Contract, and the Local Authority shall not do anything to limit or interfere with DHS/DSAMH's access rights, except as expressly provided by law. DHS/DSAMH and the Local Authority acknowledge, however, that entities other than DHS/DSAMH may also have access rights to the records, especially if those entities provided part of the funding for the programs or services covered by this Contract.
    - (1) Permission for Early Destruction of Records: The Local Authority shall not destroy or relocate any records relating to this Contract or the services provided under this Contract for the six-year period defined in subsections (a) and (b) of this Paragraph ("Retention and Destruction of Records Related to This Contract"), unless the Local Authority gives DHS/DSAMH thirty days' written notice and obtains DHS/DSAMH's prior written consent to the proposed destruction or relocation of the records. (As used in this Paragraph, the term "relocate" means to move the records to a site which is not either the site where the Local Authority provides the services under this Contract or a

site operated by the Local Authority in the geographic area covered by this Contract.) As a condition of consenting to the Local Authority's the early destruction or relocation of the records, DHS/DSAMH may require the Local Authority to provide DHS/DSAMH with photocopies of the records, and the Local Authority shall pay for the costs of photocopying the records, or the Local Authority shall deliver the originals to DHS/DSAMH at the Local Authority's own expense.

- Alcohol and Drug Abuse Patient Records Discontinued Operations:

  Notwithstanding the provisions of subparagraph (1) above, the parties acknowledge that if the Local Authority provides alcohol or drug abuse diagnosis, treatment or referral services under this Contract and obtains information for the purpose of providing such services, the Local Authority and DHS/DSAMH are bound by the requirements of 42 C.F.R. Part 2 ("Confidentiality of Alcohol and Drug Abuse Patient Records"). Therefore, if the Local Authority discontinues its alcohol or drug abuse program or ceases to provide such services under this Contract, the Local Authority shall protect DHS/DSAMH access rights by implementing one of the following three options:
  - (a) Transfer the patient records to a successor agency or entity which has:
    - (i) entered into a contract with DHS/DSAMH to provide such services formerly provided by the Local Authority;
    - (ii) agreed to provide DHS/DSAMH with the same access to the records as required under the Local Authority's contract with DHS/DSAMH; and
    - (iii) obtained the patients' written consent to the transfer of the records, pursuant to 42 C.F.R. ∋ 2.19 (which governs the disposition of records by discontinued programs); or
  - (b) Deliver the patient records to the State Archives or an office within the Local Authority under an arrangement by which the Local Authority authorizes DHS/DSAMH to have continuing ready access to the records; or
  - (c) Transfer the records to DHS/DSAMH under an arrangement that complies with one or more of the following federal regulations: 42 C.F.R. ∋ 2.53(b) (which governs access by auditors and evaluators); 42 C.F.R. ∋ 2.11 (which allows access pursuant to a "qualified service organization agreement"); or 42 C.F.R. ∋ 2.33 (which allows disclosure with the patient's written consent).
- d. <u>Method for Destruction of Patient Records</u>: If the Local Authority maintains any client records under this Contract, and if this Contract or the DHS retention schedule

indicates that such client records are to be destroyed after a certain period of time, the Local Authority shall shred or burn the records to protect client confidentiality. In the case of electronic records, the Local Authority shall use a technique of destroying the records that adequately prevents unauthorized persons from reading or accessing the records. If the Local Authority is unsure whether a particular technique will adequately destroy the electronic records, the Local Authority shall consult with DHS/DSAMH and its technical specialists before using that technique.

### 5. PROTECTING THE CONFIDENTIALITY OF CLIENT RECORDS:

- a. Client Records Are Generally Confidential. If the Local Authority maintains any client records in connection with the services provided under this Contract, the Local Authority shall comply with this Paragraph. The Local Authority acknowledges that client records are generally considered confidential and that depending upon the content of such records, access may be restricted under state and federal laws, including the Public Health Service Act (which classifies alcohol abuse, substance abuse and mental health patient records in federally assisted programs as confidential; See 42 U.S.C. § 290dd-2, 42 C.F.R. § 2.1 et seq., and other similar provisions); the Health Insurance Portability and Accountability Act of 1996 (HIPAA) (which establishes standards to protect the privacy of health information maintained by health plans, health care clearinghouses and health care providers who transmit health information in electronic form; See Public L. 104-191 (1996) and 45 CFR Parts 160, 162 and 164); and the Utah Government Records Access and Management Act ("GRAMA": Title 63, Chapter 2 of the Utah Code).
- b. **Security Precautions for Client Records.** To preserve the integrity and confidentiality of client records, the Local Authority shall maintain all client records in locked rooms or cases. Except with the express written consent of the client, the Local Authority shall not use any client information for purposes not directly connected with the responsibilities or services under this Contract, and the Local Authority may disclose client information only as provided by this Contract, as authorized by the client in writing, or as required by law. The Local Authority's staff shall have access only to those portions of the records directly related to their work assignments.
- Authority shall provide DHS/DSAMH with ready access to any records produced or received by the Local Authority in connection with the services or programs provided under this Contract, unless such access is expressly prohibited by state or federal law. The Local Authority acknowledges that some of its records, including this Contract, may be available to the public and to the Local Authority's clients pursuant to GRAMA and other state and federal laws, including the federal "Protection and Advocacy for Individuals with Mental Illness Act," 42 U.S.C. §§ 10801 *et seq.* Therefore, upon receiving a request for records or information from any individual or entity other than DHS/DSAMH, the Local Authority shall immediately notify DHS/DSAMH about the request. However, if the Local Authority receives a written request from the client or from a person or entity (such as a client's insurance provider) authorized by the client in writing to have access to the client's records, the Local Authority may release the requested records without first notifying DHS/DSAMH

if such release is consistent with the record classification, governing law and ethical practices. Except as otherwise directed by DHS/DSAMH or authorized by this Paragraph (6), the Local Authority's non-governmental subcontractors and any Local Authority or governmental subcontractor that lacks expertise in responding to GRAMA requests shall consult with DHS/DSAMH before responding to a record request to determine the appropriate response under this Contract and federal and state laws, including GRAMA. In such circumstances, if the requested records come within the scope of GRAMA and if DHS/DSAMH so requests, the Local Authority shall deliver copies of the requested records to DHS/DSAMH, and allow DHS/DSAMH to respond directly to the records-request.

- 7. AUDITORS' AND MONITORS' ACCESS TO THE LOCAL AUTHORITY'S RECORDS: Upon request, the Local Authority shall allow independent, state and federal auditors or contract reviewers to have access to any records related to this Contract, including all financial records (such as accounting records and supporting documentation) for audit review and inspection. (See, e.g., 42 C.F.R. § 2.53, "Confidentiality of Alcohol and Drug Abuse Patient Records," which allows inspection of records for auditing and contract performance purposes.) In addition, the Local Authority shall comply with all records-access provisions set forth in Parts IV, V and VII of this Contract ("Contract Costs, Billing and Payment Information," "Cost Accounting Principles and Financial Reports," and "Summary of Some Commonly-Applicable Laws and Policies").
- 8. **NOTIFICATION OF THE INTERNAL REVENUE SERVICE:** The Local Authority understands that it is DHS policy to notify the Internal Revenue Service if DHS suspects that a Local Authority has violated IRS regulations or statutes.

# SECTION E: CONTRACT MODIFICATIONS AND DISPUTE RESOLUTION PROCEDURES

#### 1. <u>SUBCONTRACTS</u>:

- a. **Definition of "Subcontractor":** As used in this Contract, the term "subcontractor" means an individual or entity that has entered into an agreement with the Local Authority to perform the services or provide the goods for which that Local Authority is responsible under the terms of this Contract. Notwithstanding the foregoing, the term "subcontractor" also refers to individuals or entities that have entered into agreements with any subcontractor if: (1) those individuals or entities have agreed to perform all or most of the subcontractor's duties under this Contract; or (2) federal law requires this Contract to apply to such individuals or entities.
- b. **Local Authority May Subcontract.** The Local Authority may enter into subcontracts with other individuals or entities to provide the services required by this Contract and other state and federal laws.
- c. When Subcontracting Is Allowed: If Local Authority is allowed to subcontract under paragraph 1.b. above, the following provisions apply:

(1)e. Duties of Subcontractors: Regardless of whether a particular provision in this Contract mentions subcontractors, a subcontractor must comply with all provisions of this Contract, including insurance requirements; the fiscal and program requirements; and the state or county's procurement requirements or, when applicable, procurement requirements approved by an Interlocal Board. The Local Authority retains full responsibility for contract compliance, whether the services are provided directly or by a subcontractor. Regardless of whether a particular provision in this Contract mentions subcontractors, a subcontractor must comply with all provisions of this Contract, including the state procurement requirements (or the equally stringent county procurement requirements), insurance requirements and the fiscal and program requirements. The Local Agency retains full responsibility for contract compliance, whether the services are provided directly or by a subcontractor.

(2)d. Provisions Required in Subcontracts: If the Local Authority enters into any subcontracts with other individuals or entities pursuant to subsection (b) above, and pays those individuals or entities for such goods or services through federal and state funds, the Local Authority shall include provisions in its subcontracts regarding the federal and state laws identified in this Contract (Part I, Section C, "Local Authority's Compliance with Applicable Laws;" Part IV, "Contract Costs, Billing and Payment Information;" Part V, "Cost Accounting Principles and Financial Reports;" and Part VII, "Summary of Some Commonly-Applicable Laws and Policies"), as well as other laws and contract provisions identified in 45 C.F.R. § 92.36(i), "Uniform Administrative Requirements for Grants and Cooperative Agreements to State and Local Governments."

Pursuant to the requirements of Title 17A, Chapter 3 and Title 62A, Chapter 15 of the Utah Code, if the Local Authority is a Local Substance Abuse Authority or a Local Mental Health Authority, before disbursing any public funds (for purposes of this contract, the term "public funds" is defined as in Sections 17-43-203 and 303 of the Utah Code) to a subcontractor for the provision of services or programs, the Local Authority shall obtain the subcontractor's written agreement to the following:

- (a) that all of the state and federal funds the contract provider receives will be used for substance abuse or mental health purposes according to state auditor guidelines;
- (b) that its financial and other records relevant to its

  performance of the services provided to the Local
  Authority (with the exception of patient identifying
  information), may be examined by the following persons
  or entities: (a) DHS/DSAMH; (b) the director of the Local
  Authority; (c) the county treasurer and county or district
  attorney, or, if two or more counties jointly provide
  substance abuse or mental health services; the designated

treasurer and the designated legal officer; (d) the county
legislative body, and, (e) in county's with a county
executive that is separate from the county legislative body,
the county executive;

that the county auditor may examine and audit its financial
and other records relevant to the entity's performance of
the services provided to the Local Authority;

- (d) that it will comply with all directives issued by DHS and
  the Department of Health regarding the use and
  expenditure of state and federal funds received from those
  departments (whether directly or indirectly) for the
  purpose of providing substance abuse and/or mental health
  programs and services; and
- (e) that it will obtain an independent audit conducted in accordance with prescribed guidelines.
- 2. <u>CONTRACT ASSIGNMENT</u>: The Local Authority may not assign its benefits and obligations under this Contract to any other entity, but if DHS/DSAMH gives its prior written consent, the Local Authority may subcontract for the administration of services under this Contract as allowed by Utah law.
- 3. **CONTRACT RENEGOTIATIONS OR MODIFICATIONS:** The parties may amend, modify or supplement this Contract only by a written amendment signed by the parties and approved by the DHS Bureau of Contract Management. The amendment shall be attached to the original signed copy of this Contract. DHS/DSAMH shall not pay for any services provided by the Local Authority unless such payments are specifically authorized by this Contract or an approved written amendment to this Contract.

#### 4 **CONTRACT TERMINATION:**

(c)

- a. **Right to Terminate Upon Thirty Days Notice.** Either party may terminate this Contract, with or without cause, in advance of the Contract's expiration date by giving the other party at least thirty (30) days written notice.
- b. **Immediate Termination.** In addition, if the Local Authority's violation of this Contract creates or is likely to create a risk of harm to the clients served under this Contract, or if any other provision of this Contract (including any provision in the attachments) allows DHS/DSAMH to terminate the Contract immediately for a violation of that provision, DHS/DSAMH may terminate this Contract immediately by notifying the Local Authority in writing.
- c. **Cooperative Efforts to Protect the Clients.** If either party elects to terminate this Contract, both parties will use their best efforts to provide for uninterrupted client services.

d. **Processing Payments and Records Access After Termination.** Upon termination of the Contract, the parties shall use the financial and accounting arrangements set forth in this Contract to process the accounts and payments for any services that the Local Authority rendered before the termination. In addition, the Local Authority shall comply with the provisions of this Contract relating to the Local Authority's record-keeping responsibilities, and shall ensure that the Local Authority's staff properly maintains all records (including financial records and any client treatment records).

- e. **Attorneys' Fees and Costs.** If either party seeks to enforce this Contract upon a breach by the other party, or if one party seeks to defend itself against liability arising from the negligence of the other party, the prevailing party shall receive from the unsuccessful party all court costs and its reasonable attorneys' fees, regardless of whether such fees are incurred in connection with litigation.
- f. **Remedies for Local Authority's Violation.** The Local Authority acknowledges that if the Local Authority violates the terms of this Contract, DHS/DSAMH is entitled to avail itself of all available legal, equitable and statutory remedies, including money damages, injunctive relief and debarment as allowed by state and federal law.
- 5. **GRIEVANCE PROCEDURES FOR CLIENTS AND APPLICANTS:** The Local Authority shall establish a grievance system for the clients and applicants of the programs covered by this Contract, and shall notify each client and applicant in writing that:
  - a. Clients and applicants have the right to present the Local Authority with their grievances about:
    - (1) denial of services covered by this Contract;
    - (2) exclusion from a program covered by this Contract; or
    - inadequacies or inequities in the programs and services provided under this Contract; and
  - b. If the Local Authority denies a grievance request about the services provided under this Contract or if the Local Authority fails to respond to a grievance in a timely fashion, the client or applicant may contact, in writing, DHS/DSAMH's Representative listed on the front page of this contract. The Representative will attempt to resolve the grievance. If the client or applicant is dissatisfied with the Representative's response, the client or applicant may file a written appeal to the Director of DHS/DSAMH, and the Director shall respond to the appeal in writing within 30 working days. If the applicant or client is dissatisfied with the Director's decision, the client or applicant may request a hearing before the DHS Office of Administrative Hearings ("OAH"). This hearing request must be filed with OAH within ten (10) working days of receiving the DHS/DSAMH Director's written decision. If OAH finds that the client or applicant's request is supported by

applicable law, OAH may order the Local Authority or DHS to remedy the problem addressed in the grievance.

6. CONTRACT DISPUTES - COMPLAINT AND APPEAL PROCESS: If the Local Authority wishes to challenge any procurement issues related to this Contract, such challenges are governed by the Utah Procurement Act, Utah Code Ann. § 63-56-1 et seq.

The Local Authority may appeal from any *non*-procurement contract disputes with DHS/DSAMH by filing a written appeal with the DHS Deputy Director for Support Services within thirty (30) days of the disputed DHS/DSAMH action or decision. The Local Authority's written appeal shall identify the Local Authority, the contract number, the disputed issue, pertinent contract provisions or legal authorities, and the contact person for the Local Authority. The Local Authority shall also provide a copy of the written appeal to the Director of DHS/DSAMH.

The DHS Deputy Director shall have ten (10) working days to issue DHS' written response to the Local Authority's appeal. The Deputy Director may designate another DHS employee to review and respond to the Local Authority's appeal. If the Local Authority is not satisfied with the response of the Deputy Director, the Local Authority may pursue those remedies available to it in a court of appropriate jurisdiction, subject to the rules and regulations applicable therein.

# PART II: SCOPE OF WORK AND SPECIAL CONDITIONS

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# PART III: PERFORMANCE MEASURES AND CLIENT OUTCOMES

The Local Authority will provide all requested information and outcome data to DHS/DSAMH in the manner and within the time lines defined by DHS/DSAMH. The Local Authority shall also comply with the specific Performance Measures and/or Client Outcome requirements identified below: The Local Agency shall comply with the following Performance Measures and Client Outcomes requirements:

Instructions: This Contract must include specific objectives (goals) for both the Local Authority's service, support, or project, and, when applicable, the individual clients the Local Authority serves. DHS/DSAMH may work with the Local Authority in developing these objectives. The objectives included in the contract must be based upon observable and measurable behavior that is time-limited and has clear criteria for success.

# 1. **Program Performance Objectives**.

The first step in developing program performance objectives is to identify program performance measures. Program performance measures answer the question: "How well is the agency or program service delivery working?" These measures focus on the intended performance of the Local Authority and indicate the extent to which the Local Authority is meeting its short and long-term goals. Although program performance measures encompass contract compliance, their scope is much broader than compliance alone. Their purpose is to assess both program implementation and program impact in order to improve program planning and monitor program development. Program performance measures might include topics such as "protecting the community" or "family preservation".

Once appropriate program performance measures have been identified, specific program performance objectives designed to define and quantify the identified measures can be developed. For example, a program performance objective related to a measure of protecting the community might be "5% fewer clients will go AWOL in the current year than in the previous year." AWOLs is one way to define what "protecting the community" means. AWOLs are also measurable so long as appropriate data is maintained and this fact allows one to assess progress toward the stated objective.

(For more detailed instructions on how to complete this part of the contract, please refer to the Monitoring Handbook for Performance Based Contracts.)

- 2. **Client Centered Objectives.** Whenever a program or service covered by this Contract requires the development of client treatment plans, the treatment plans must include individualized treatment objectives that address the assessed needs of the client. The treatment plans must prescribe an integrated program of therapies, activities, and experiences to meet the client's treatment objectives and include reasonable measures to evaluate whether the client's treatment objectives are met.
- 3. **Customer or Client Satisfaction Surveys:** The Local Authority understands that DHS is committed to providing client-oriented services, and that DHS and DHS/DSAMH often conduct client-satisfaction surveys to ensure that services are appropriate for the clients served. The Local Authority and/or its subcontractor therefore agree to cooperate with all DHS and DHS/DSAMH-initiated client or customer feedback activities.

# PART IV: CONTRACT COSTS, BILLING AND PAYMENT INFORMATION

# 1. <u>LOCAL AUTHORITY'S SPECIFICS</u>:

r:				
number:				
ation where the			ed:	
ddress of the o	entity or indi	vidual prepar	ing Local	Authority's aud

2. **CONTRACT PAYMENT:** This Local Authority Contract is a Pass-Through Contract. DHS/DSAMH's payment of pass-through funding to the Local Authority is based on supporting documentation from the Local Authority showing that the service costs were necessary, reasonable and actually incurred by the Local Authority in providing the services required by this Contract. The line item allocations for services under this Contract are specified in the following table:

Service Name	Service	Reimbursement
	Code	Maximum

TOTAL	

3. METHOD AND SOURCE OF PAYMENTS TO THE LOCAL AUTHORITY: To obtain payment for the services provided under this Contract, the Local Authority shall submit to DHS/DSAMH, on a monthly basis, an itemized billing for its authorized services, together with supporting documentation required by the appropriate billing form supplied by DHS/DSAMH. DHS/DSAMH shall then reimburse the Local Authority by a warrant drawn against DHS or the State of Utah. The Local Authority shall bill DHS/DSAMH only for actual costs allowable under the federal and DHS cost principles referred to in Part V ("Cost Accounting Principles and Financial Reports"), and the Local Authority shall maintain records that adequately support the allowability of these costs.

Billing	Forms:
	DHS Form 1032b (to be used by mental health and substance abuse authorities).
	DHS Form 520 (to be used by mental health authorities, but only for services tied to a specific client as required by appropriations from the Utah State Legislature).
Other	Instructions:

- 4. <u>UNIFORM BILLING PRACTICES</u>: Local Authority guarantees that the amounts it charges for services to clients under this Contract shall not be higher than the amounts the Local Authority charges others for comparable services.
- 5. <u>BILLING DEADLINES</u>: The Local Authority shall submit all billings and claims for services rendered during a given billing period within thirty (30) days after the last date of that billing period. All final billings under a contract must be received within thirty (30) days of termination of the contract, regardless of the billing period. If the Local Authority fails to meet these deadlines, DHS/DSAMH may deny payment for such delayed billings or claims for services.

The State Fiscal Year is from July 1 through June 30. Notwithstanding the above paragraph, the Local Authority shall submit all billings for services performed on or before June 30<sup>th</sup> of a given fiscal year no later than July 20<sup>th</sup> of the following fiscal year, regardless of the termination date of the contract. DHS/DSAMH may delay or deny payment for services performed in a given fiscal year if it receives the Local Authority's billing for those services later than July 20<sup>th</sup> of the following fiscal year. The Local Agency shall submit all billings and claims for services rendered during a given billing period within twenty (20) days after the last date of that billing period. All final billings under a contract must be received within twenty (20) days of termination of the contract, regardless of the billing

period. If the Local Agency fails to meet these deadlines, DHS/DSAMH may deny payment for such delayed billings or claims for services.

The State Fiscal Year is from July 1 through June 30. Notwithstanding the above paragraph, the Local Agency shall submit all billings for services performed on or before June 30<sup>th</sup> of a given fiscal year no later than July 20<sup>th</sup> of the following fiscal year, regardless of the termination date of the contract. DHS/DSAMH may delay or deny payment for services performed in a given fiscal year if it receives the Local Agency's billing for those services later than July 20<sup>th</sup> of the following fiscal year.

6. MATCHING FUNDS: (Applies only to \_\_\_\_\_\_\_ contracts which require the Local Authority to provide matching funds.)

The Local Authority shall provide the following "match" (check all that apply):

\_\_\_\_\_\_ In-kind services valued at \$\_\_\_\_\_\_.

\_\_\_\_ Cash in the amount of \$\_\_\_\_\_\_.

- 7. **NON-FEDERAL MATCH:** For those contracts requiring a non-federal match, that match shall comply with the provisions of Title 45 of the Code of Federal Regulations, Part 74, Sub-part G. Other funding sources may require different non-federal match amounts, as shown in Paragraph 6 of this Part IV ("Contract Costs, Billing and Payment Information").
- 8. OVERPAYMENTS, AUDIT EXCEPTIONS AND DISALLOWANCES: If an independent CPA audit or a fiscal review by DHS determines that DHS/DSAMH has overpaid the Local Authority for services under this Contract because: (a) the Local Authority's expenditures under this Contract are ineligible for reimbursement as they were not authorized by this Contract; or (b) the Local Authority's expenditures are inadequately documented, the Local Authority shall immediately refund such excess payments to DHS/DSAMH upon written request. Furthermore, DHS/DSAMH shall have the right to withhold any or all subsequent payments under this or other contracts with the Local Authority until DHS/DSAMH fully recoups any overpayments made to the Local Authority.
- 9. PAYMENT WITHHOLDING: DHS/DSAMH may withhold funds from the Local Authority for contract non-compliance, failure to comply with DHS/DSAMH directives regarding the use of public funds, misuse of public funds or monies, or failure to comply with state and federal law or policy in the Local Authority's subcontracts with private providers. If an audit finding or judicial determination is made that the Local Authority or its subcontractor misused public funds, DHS/DSAMH may also withhold funds otherwise allocated to the Local Authority to cover the costs of any audits, attorney's fees and other expenses associated with reviewing the Local Authority's or the subcontractor's expenditure of public funds. DHS/DSAMH shall give the Local Authority prior written notice that the payment(s) will be withheld. The notice shall specify the reasons for such withholding and the actions that the Local Authority must take to bring about the release of any amounts withheld.

# PART V: COST ACCOUNTING PRINCIPLES AND FINANCIAL REPORTS

### SECTION A: COST ACCOUNTING PRINCIPLES

**LOCAL AUTHORITY'S COST ACCOUNTING SYSTEM:** Local Authority agrees to 1. maintain a financial and cost accounting system in accordance with the Generally Accepted Accounting Principles ("GAAP"), issued by the American Institute of Certified Public Accountants; or the "Governmental GAAP," issued by the United States Governmental Accounting Standards Board. An entity's accounting basis determines when transactions and economic events are reflected in its financial statements. An entity may record its accounting transactions and events on a cash basis, accrual basis, or modified accrual basis. In the cash basis of accounting, the entity recognizes its revenues and expenditures as cash is received. The accrual basis of accounting is concerned more with the process by which cash expended on resources and activities is returned as more (or perhaps less) cash to the enterprise, not just with the beginning or end of that process. The accrual basis includes the elements of deferral of costs, amortization and depreciation. The modified accrual basis is a mixture of both cash and accrual basis concepts. According to GAAP and Governmental GAAP, the cash method of accounting is not appropriate for governmental entities; the accrual basis and modified accrual basis of accounting are the preferred methods.

At a minimum, the Local Authority's accounting system shall provide for a General Ledger, and cost accounting records adequate to assure that costs incurred under this Contract are reasonable, allocable to contract objectives, and separate from costs associated with other business activities of the Local Authority.

- 2. **REQUIRED DOCUMENTATION:** Local Authority agrees that all program expenditures and revenues shall be supported by reasonable documentation (such as vouchers, invoices, and receipts) which the Local Authority shall store and file in a systematic and consistent manner. Local Authority shall maintain all such records until six years after all audits initiated by federal and state auditors are completed, or for six (6) years from the date of termination of this Contract, whichever is longer.
- 3. <u>APPLICABLE COST PRINCIPLES</u>: The Local Authority shall comply with the Federal Cost Accounting Principles applicable to the Local Authority's type of business organization regardless of the source of contract funding. 'For-profit' organizations are required to follow the Federal Cost Accounting Principles for 'non-profit' organizations.
  - a. Federal Cost Principles determine allowable costs in DHS contracts. They can be found in circulars published by the Federal Office of Management and Budgets ("OMB"). The Local Authority may locate the Federal Cost Principles applicable to its organization at the internet web site:

**OMB Circulars:** http://www.whitehouse.gov/<del>OMB</del>omb/circulars/index.html

b. In addition to complying with Federal Cost Accounting Principles, the Local Authority must also comply with established DHS Cost Accounting Principles. Local Agencies may obtain a copy of the DHS Cost Principles by contacting the DHS Bureau of Contract Management, 120 North 200 West #221213, Salt Lake City, Utah 84103, or by accessing the DHS Bureau of Contract Management web site, currently at the following address:

http://www.dhs.state.ut.usutah.gov/pol\_reports.htm (select "Bureau of Contract Management"; select "Contract Manual"; select "Section VXII-DHS Cost Accounting Principles")

For the Local Authority's convenience, DHS provides Table 1 below, "Cost Accounting Principles," as a reference guide to the applicable cost principles. However, the information in this table is not exhaustive, and the Local Authority understands that it is obligated to seek independent legal or accounting advice.

As shown in Table 1, "Cost Accounting Principles," the principles applicable to a particular contractor depend upon the contractor's legal status.

Contractor	Federal Cost Principles	DHS Cost Accounting Principles
State or Local Govt. & Indian Tribal Govts.	OMB Circular A-87	Applies to all contractors. See above web site.
Hospital	45 C.F.R. 74, App. E	Applies to all contractors. <i>See</i> above web site.
College or University	OMB Circular A-21	Applies to all contractors. <i>See</i> above web site.
Non-Profit Organization	OMB Circular A-122	Applies to all contractors. See above web site.
For-Profit Organization	OMB Circular A-122	Applies to all contractors. <i>See</i> above web site. (Note: DHS Cost Principles require for-profit contractors to apply the cost principles established by OMB Circular A-122.)

**Table 1:** Cost Accounting Principles

4. SERVICE CODE COST SUMMARY: Upon request, the Local Authority shall submit to DHS/DSAMH actual cost expenditures and specific service codes for the services provided by the Local Authority under this Contract. If DHS/DSAMH wishes to review the Local Authority's records and programs, DHS/DSAMH may request cost data as early as ninety-one (91) days after completion of the prior contract period. If the Local Authority fails to submit the Cost Summaries within twenty (20) working days from the date of DHS/DSAMH's request, DHS/DSAMH may withhold payments on this or subsequent contracts with the Local Authority until the Local Authority submits the requested Cost Summaries. The Service Code Cost Summaries submitted by the Local Authority are subject to review by DHS/DSAMH. Therefore, Cost Summaries shall agree in total (and in detail where possible) with any other financial information that the Local Authority submits to

DHS/DSAMH, including financial information such as audit reports, financial statements, and similar information. Cost Summaries which are inconsistent with other financial information submitted by the Local Authority may be subject to further investigation by DHS/DSAMH. The cost data shall be in the "Service Code Cost Summary" format provided by DHS/DSAMH. The Local Authority shall report the costs in accordance with federal and DHS cost principles, identified in this Section A ("Cost Accounting Principles"), and shall include only "allowable" costs data in submitting data to DHS/DSAMH. In addition, upon request by DHS, the Local Authority shall submit allowable cost data to DHS.

5. PRICE REDUCTION FOR DEFECTIVE COST OR PRICING DATA: If any price, including any profit or fee, negotiated in connection with this Contract, or any cost reimbursable under this Contract, was increased by any significant sum because the Local Authority furnished cost or pricing data (such as service code cost summaries, salary schedules or reports of prior-period costs) which was inaccurate, incomplete, and out-of-date, the price or cost shall be reduced accordingly and the Contract shall be modified in writing as necessary to reflect such reduction, and any amounts which DHS/DSAMH overpaid shall be subjected to overpayment assessments. Any action DHS/DSAMH may take in reference to such price reduction shall be independent of, and not be prejudicial to, DHS/DSAMH's right to terminate this agreement.

### SECTION B: AUDITS AND FINANCIAL REPORTING REQUIREMENTS

#### 1. **GENERAL REQUIREMENTS:**

- a. <u>Definitions Used in this Part V ("Cost Accounting Principles and Financial Reports").</u> This Section B uses numerous accounting and financial terms. Section B(2) below sets forth the definitions for the most commonly-used terms, and Section B(4) below sets forth the definitions for additional terms used in this Section.
- b. No Auditing orFinancial Reporting Requirements for Professionals Providing Services to DHS/DSAMHContracting in an Individual Capacity. There are no federal, state or DHS auditing orfinancial reporting requirements for individuals such as doctors, dentists, social workers, and other similar professionals who contract with DHS/DSAMHcontracting in an individual capacity to provide services to clients. Therefore, the auditing and financial reporting requirements discussed in this Section are notin applicable to individuals who contract to provide professionals services contracting as individuals. (Note: Sole proprietors and limited liability companies owned by either one person or by a husband and wife are considered individuals for reporting requirement purposes. However, individuals associated with corporations, partnerships, or other contracting organizations are not individuals for reporting requirement purposes.)
- c. No Financial Reporting Requirements for Contracting Organizations Receiving

  Less Than \$10,000 From DHS in a Single Fiscal Year. Contracting organizations
  that receive less than \$10,000 from DHS in a single fiscal year have no financial
  reporting requirement to DHS. However, they are still subject to financial review by
  the contracting agency and/or another DHS entity.

d. Financial Reporting Requirements for Out-Of-State Organizations. The financial reports of out-of-state organizations providing services to DHS clients outside the State of Utah will be accepted as submitted without regard to the financial reporting requirements applicable to in-state organizations. However, if the out-of-state organization is providing services to DHS clients in the State of Utah via a Utah based subsidiary, division or other entity included in the out-of-state organization's financial report, a separate Statement of Functional Expenses for the Utah based entity must accompany the report. If the Utah based entity is not included in the out-of-state organization's financial report, the same financial reporting apply to the Utah based entity as apply to other in-state organizations.

- Local Authority's Compliance with Applicable Financial Laws. The Local Authority shall comply with all applicable federal and state laws regarding audits and financial reports. The Local Authority shall comply with all applicable requirements set forth in: (1) OMB Circular A-133, "Audits of States, Local Governments, and Non-Profit Organizations," published by the federal government; and (2) the State of Utah Legal Compliance Audit Guide ("SULCAG"), issued by the State Auditor's Office. For Local Authority's convenience, DHS/DSAMH has prepared Table 2 below, "Federal, State and DHS Auditing Financial Reporting Requirements," as a reference guide to the various audit and financial reporting requirements. The information in this table is not exhaustive and the Local Authority understands that it is obligated to seek independent legal or accounting advice. Local Authority may access the applicable federal and state auditing and financial reporting requirements through the following Internet web sites (current as of April December 2003):
  - (1) OMB Circular A-133, Audits of States, Local Governments and Non-Profit Organizations:
    http://www.whitehouse.gov/OMBomb/circulars/index.html
  - (2) **Utah Code:** http://www.le.state.ut.usutah.gov/~code/TITLE51/51\_01.htm
  - (3) **Utah Administrative Rules:** http://www.rules.state.ut.usutah.gov/publicat/code/r123/r123-005.htm
  - (4) **SULCAG:** http://www.sulcag.sao.state.ut.usutah.gov/sulcag/Introduction.htm
- df. Additional Financial Reporting Requirements for DHS Contracts: In addition to the auditing and financial reporting requirements set forth in OMB Circular A-133 and the SULCAG, this DHS Contract requires the Local Authority to submit various financial reports to DHS/DSAMHDHS Bureau of Contract Management ("BCM"): These additional DHS Contract requirements are, as set forth in a separate column in Table 2 below, "Federal, State and DHS Auditing Financial Reporting Requirements."
- g. Additional Audit Requirements for Local Substance Abuse Authorities and
   Local Mental Health Authorities: Pursuant to Section 62A-15-110 of the Utah

Code, if the Local Authority is a Local Substance Abuse Authority or a Local Mental Health Authority providing substance abuse or mental health programs and services, the following provisions also apply:

- Audits of the Local Authority or its contract provider's programs or services shall be conducted by an independent auditor pursuant to the provisions of Title 51, Chapter 2 of the Utah Code, "Audits of Political Subdivisions, Interlocal Organizations and Other Local Entities". In addition, DHS/DSAMH shall prescribe guidelines and procedures, in accordance with those formulated by the state auditor pursuant to Section 67-3-1 of the Utah Code, for auditing the compensation and expenses of officers, directors, and specified employees of the Local Authority's private contract provider to ensure no personal benefit is being gained from travel or other expenses. DHS/DSAMH may also prescribe specific items to be addressed by the audit based on particular needs or concerns about the Local Authority or its contract provider.
  - (2) The Local Authority or its contract provider shall invite and include all funding partners in its auditor's pre- and exit conferences.
  - (3) Each member of the Local Authority shall annually certify that he has received and reviewed the independent audit and has participated in a formal interview with the executive officers of the Local Authority's contract provider.
  - (4) All audit reports by state or county persons or entities concerning the Local Authority or its contract provider shall be provided to the executive director of DHS, the Local Authority, and members of the contract provider's governing board.
- The Entity Type and the Amount and Source of Government Funds h<del>e</del>. Determines the Type of Audit or Financial Reporting Requiredment. Whether or not a contractor is required to obtain and submit an annual audit or other financial reports is determined by the contractor's entity type and the amount and source of Government Funds that the contractor expends during a given year. For example, if the contractor is a Non-profit Organization and is a Subrecipient that expends \$300500,000 or more in Federal Funds during a given year, the contractor is required by federal law to obtain and submit a Single Audit or Program-Specific Audit, as described in OMB Circular A-133.200. However, if that same contractor expended *less* than \$300500,000 in Federal Funds in a given year, the contractor would be exempt from federal auditing requirements under OMB Circular A-133.200(d), yet still be subject to State auditing requirements such as those established under state statute (e.g., Utah Code Ann. § 51-2a-2014 et seq.: "Audits of Political Subdivisions, Interlocal Organizations and Other Local Entities"), administrative rules promulgated by the State Auditor's Office (see Utah Admin. Code R. 123-5-1), and the SULCAG, issued by the State Auditor's Office.

Based on the SULCAG, DHS requires all contractors except sole proprietorships to submit an audit prepared according to "government auditing standards" whenever the contractor has \$350,000.00 or more in total revenues and 50% or more of those revenues come from government agencies (federal, state, county, and/or local, etc.). Unaudited reports may be required of contractors with total revenues under \$350,000.00 (see Table 2 below "Federal, State and DHS Financial Reporting Requirements").

- i. Questioned Costs. DHS may consider any unit of service billed by the Local
   Authority to be a questioned cost if the unit of service billed is not supported by proper documentation verifying it was actually provided. DHS may seek recovery of questioned costs from the Local Authority.
- j. Changes in Federal or State Financial Reporting Requirements. If Federal or State financial reporting requirements change during the course of the contract period, DHS/DSAMH may advise the Local Authority of the changes via written notice signed by an authorized representative of DHS/DSAMH. The notice shall specifically identify the new reporting requirement(s) and the effective date of the same. A notice issued pursuant to this paragraph shall constitute an amendment of the contract under Part I, Section E, paragraph 3, without the Contractor's signature.

### 2. <u>DEFINITIONS FOR AUDITING AND FINANCIAL TERMS USED IN THIS</u> CONTRACT:

- a. "Federal Funds" means Federal financial assistance that a contractor receives directly from Federal awarding agencies or indirectly from Pass-Through Entities.
   NOTE: For purposes of this Part V, Medicaid funds are not considered to be "Federal Funds."
- b. "Government Funds" means financial assistance that a contractor receives from a combination of government sources, including Federal awarding agencies, State appropriations and other local governments.
- c. "OMB" means the federal Executive Office of the President, Office of Management and Budget.
- d. "OMB Circular" means a publication issued by the OMB that sets forth federal cost accounting or auditing requirements.
- e. "Pass-Through Entity" means an entity (such as DHS/DSAMH) which receives federal funds and then passes those funds through to Subrecipients, such as local governments and Non-Profit Organizations.
- f. "Service Provider" means a private or governmental entity that receives funds from DHS/DSAMH for services provided to DHS/DSAMH's clients under a program developed by DHS/DSAMH.

g. "Subrecipient" means a governmental entity or a non-profit or for-profit organization that develops and operates its own program of services for eligible clients, and that receives federal and/or state funds from DHS/DSAMH or another entity which serves as a "recipient" and "Pass-Through Entity" for such federal funding. If the Local Authority operates its own program of services for eligible clients, the Local Authority shall comply with the financial record-keeping and reporting requirements that apply to federally-funded subrecipients, even if this Contract is funded solely by *State* funds.

h. **Additional definitions** to certain terms used in this Part V are provided in subsection B(4) below.

### 3. <u>LOCAL AUTHORITY'S SUBMISSION OF REQUIRED AUDITS AND OTHER</u> FINANCIAL REPORTS:

a. <u>Deadlines</u>: The Local Authority shall be bound by OMB Circular A-133 and the SULCAG submission deadlines for audits and financial reports. *See also* Table 2 below, "Federal, State and DHS Auditing Requirements."

Where the Local Authority is required to submit audits and financial reports to DHS under OMB Circular A-133, the SULCAG and DHS contract provisions, and the Local Authority needs an extension for filing of such reports, the Local Authority may request an extension by contacting the DHS Bureau of Contract Management ("BCM") at the address below. However, Local Authority understands that BCM can extend only those deadlines for reports Local Authority is required to submit to DHS. Local Authority must contact the Federal Clearinghouse, federal awarding agencies, and the State Auditor's Office to obtain extensions of deadlines for submission of reports to those entities.

b. <u>Addresses</u>: The Local Authority shall submit all audits and financial reports to the entities identified in the applicable law, OMB Circular A-133 and the SULCAG. *See also* Table 2 below, "Federal, State and DHS Auditing Requirements."

Where the Local Authority is required to submit audits and financial reports to DHS under OMB Circular A-133, the SULCAG and DHS contract provisions, the Local Authority shall submit the required audits and financial reports to the following address:

Department of Human Services Bureau of Contract Management (BCM) 120 North 200 West, #221213 Salt Lake City, UT 84103

#### 4. ADDITIONAL DEFINITIONS USED IN THIS PART V:

a. "Audit Findings" means a schedule of all costs questioned by the auditor relative to Government Funds.

b. "Compliance Opinion" means an auditor's opinion that Local Authority has complied with all applicable auditing laws and requirements. Utah Code Ann. § 51-2-3.

- c. "**Federal Clearinghouse**" means the federal clearinghouse designated by the OMB. As provided in OMB Circular A-133.320(i), "the address of the Federal clearinghouse currently designated by OMB is Federal Audit Clearinghouse, Bureau of the Census, 1201 E. 10<sup>th</sup> Street, Jeffersonville, IN 4713."
- d. "Financial Statements" means financial reports of the Local Authority's accounting records for a given fiscal year, prepared by an independent accountant or employee of the Local Authority, including balance sheet, income and expense statement, statement of cash flows, the preparer's notes to the Financial Statements
- e. "GAAP" means Generally Accepted Accounting Principles, a combination of authoritative accounting principles, standards and procedures (set by policy boards).

  Usual statements in a financial statement include balance sheet, statement of income and expenses, statement of cash flows and notes to the financial statements.
- ef. "GAAS" means Generally Accepted Auditing Standards, issued by the American Institute of Public Accountants (AICPA).
- <u>gh</u>. "Management Letters" means the auditor's notes and recommendations to the Local Authority's management personnel subsequent to a fiscal audit.
- hi. "Non-profit Organization" means a corporation or foundation which: (1) is operated primarily for scientific, educational, service, charitable, or similar purposes in the public interest; and (2) does not distribute any part of its income to its members, trustees, or officers.
- **ij**. **"Program-Specific Audit"** means an audit of one specific federal program, using GAGAS standards, as described in OMB Circular A-133.200(c) and A-133.235.
- "Reporting Package" means the auditor's package of financial reports as defined in OMB Circular A-133, and shall include Financial Statements and Schedule of Expenditures of Government Funds, Summary Schedule of prior audit findings, Auditor's report(s), and corrective action plan.
- kl. "SULCAG" means the State of Utah Legal Compliance Audit Guide issued by the State Auditor's Office.

- <u>Im</u>. "Schedule of Expenditures" means a break-down of expenditures of Government Funds for a given year, showing the total administrative expenses as compared to funds expended for program services.
- "Single Audit" means an audit which includes both the Local Authority's Financial Statements and the Federal awards using GAGAS standards, as described in OMB Circular A-133.500.
- **no. "Statement of Functional Expense"** means a breakdown of administration expenses and expenses attributed to actual program services on a program by program basis.
- •р. "Summary Schedule" means a summary listing of all Audit Findings reported in the prior annual audit, and includes the Summary Schedule reported in the prior annual audit, except Audit Findings listed as corrected.

Table 2: Federal, State and DHS <u>Auditing Financial Reporting</u> Requirements

Table 2: Federal, State and DHS Auditing Financial Reporting Requirements					
Type of Entity	Amount of Annual Funding	Federal Audit and Reporting Requirements	State Audit and Reporting Requirements	DHS Contract Reporting Requirements	Submission Deadlines
Government Agency; OR Non-Profit Sub-recipient	\$300500,000 or more expended in Federal Funds	Single Audit or Program Specific Audit, using GAGAS standards.  (OMB Circular A-133.200, A-133.235, and A-133.500)  Financial Reports Required from Contractor:  1. Data Collection Form as described in OMB Circular A-133.320 (a), (b) and (d) -to Federal Clearinghouse  2. Reporting Package- to: (a) Federal Clearinghouse (b) Each federal awarding agency - if audit disclosed Audit Findings or reported the status of any Audit Findings in the Summary Schedule  (OMB Circular A-133.320 (c) and (d))  3. Submission by Subrecipients: (a) "Reporting Package" to each Pass-Through Entity when Audit Findings were disclosed relating to federal awards; (b) "Written Notification" to each Pass-Through Entity when no Audit Findings were disclosed and a Reporting Package was not required.  (OMB Circular A-133.320(e)(1) and (e)(2))	Non-Profit Organizations that receive 50% or more of their funding from Government Funds AND all governmental agencies must submit the following audits and reports to the Utah State Auditor's Office:  1. Copies of the entire Single Audit or Program Specific Audit report  2. The auditor's management letter, if the Single Audit or Program Audit report disclosed any Audit Findings.  (The SULCAG provides that there are NO reporting or auditing REQUIREMENTS for Non-Profit Organizations that receive LESS THAN 50% of their total funding from Government Funds, regardless of the amount of funding.)	1. As required by OMB Circular A-133, both government and nonprofit Contractors shall provide to DHS the following:  a. Reporting Package - if audit disclosed Audit Findings or reported the status of any prior Audit Findings in the Summary Schedule; or  b. Written Notification if audit did not disclose Audit Findings or report on the status of any prior Audit Findings in the Summary Schedule; and  2. This Contract also requires Contractor to submit the following:  a. Auditor's Management Letter; and  b. Upon request by DHS,  (1) entire Single or Program Specific Audit report; and  (2) Reporting Package (if not already required by OMB Circular A-133)	1. Thirty (30) days after Contractor receives the auditor's reports, or nine (9) months after end of fiscal year audited, whichever occurs first.  (OMB Circular A-133.320)  2. The above deadlines also apply to submission of Single Audit or Specific Audit reports required by the Utah State Auditor's Office and this DHS Contract.

Type of Entity	Amount of Annual Funding	Federal Audit and Reporting Requirements	State Audit and Reporting Requirements	DHS Contract Reporting Requirements	Submission Deadlines
Government Agency; Non-Profit Sub-recipient; OR Non-Profit Service Provider	Less than \$300500,000 expended in Federal Funds, but \$150350,000 or more in total revenue	No audit required but records must be available for review or audit by Fed. Officials (OMB Circular A-133.200(d))	All Non-Profit Organizations that receive 50% or more of their funding from Government Funds AND all governmental agencies must submit the following audits and reports to the Utah State Auditor's Office:  a. Audited Financial Report using GAS/GAGAS (also know as "Yellow Book" standards.  b The auditor's management letter, if the GAS/GAGAS "Yellow Book" report disclosed any Audit Findings.  See Also Utah Code Ann.  § 51-2-3 regarding records to be included in the Audit Report, compliance with State law, test work requirements, Compliance Opinion and other compliance issues.	Government agencies and non- profit entities if 50% or more of the total funds received by non- profit Contractor are Government Funds: 1. Copy of the Entire Audit Report required by the SULCAG; and 2. Auditor's Management Letter.  IF LESS THAN 50% of total funds received by a non-profit Contractor are from Government Funds such that Contractor is not required by the SULCAG to submit any financial reports, DHS requires: 1. Unaudited CPA Compilation or Review; and 2. Statement of Functional Expense.	Within six (6) months after end of Contractor's fiscal year Utah Code Ann. § 51-2-2
	Less than \$150350,000, but \$50200,000 or more in total revenue	NO REQUIREMENTS	All Non-Profit Organizations that receive 50% or more of their funding from Government Funds AND all governmental agencies must submit the following reports to the Utah State Auditor's Office:  Unaudited CPA Compilation or Review.	Government agencies and non- profit entities (if 50% or more of the total funds received by non- profit Contractor are Government Funds):  1. Unaudited CPA Compilation or Review; and 2. Statement of Functional Expense  IF LESS THAN 50% of total funds received by a non-profit Contractor are from Government Funds: 1. Financial Statement Unaudited CPA Compilation; and 2. Statement of Functional Expense	Within six (6) months after end of Contractor's fiscal year

Type of	Amount of	Endavel Audit and Denouting	State Audit and Departing	DHS Contract Reporting	Date. February 25unc
Entity	Annual Funding	Federal Audit and Reporting Requirements	State Audit and Reporting Requirements	Requirements	Submission Deadlines
	Less than \$50200,000 but \$100,000 or more in total revenue	NO REQUIREMENTS	All Non-Profit Organizations that receive 50% or more of their funding from Government Funds AND all governmental agencies must submit the following reports to the Utah State Auditor's Office:  Financial Information on form approved by State Auditor Unaudited CPA Compilation	Required of all contractors:  Unaudited financial information, including, at a minimum:  1. Balance sheet; and 2. Income and Expense Statement All Non-Profit Organizations that receive 50% or more of their total funding from Government Funds AND all government agencies: 1. Unaudited CPA Compilation; and 2. Statement of Funtional Expenses  IF LESS THAN 50% of the total funds received by a Non-Profit Organization are from Government Funds: 1. Unaudited Financial report prepared according to GAAP; AND 2. Statement of Functional Expenses	Within six (6) months after end of Contractor's fiscal year
	Less than \$100,000 but \$10,000 or more in total revenue	NO REQUIREMENTS	All Non-Profit Organizations that receive 50% or more of their funding from Government Funds AND all governmental agencies must submit submit the following reports to the Utah State Auditor's Office:  Financial Information on the form approved by the State Auditor.	All contractors: Unaudited financial information, including, at a minimum: Balance sheet; and Income and Expenses Statement	Within six (6) months after end of Contractor's fiscal year
All Contracting Entities	Less than \$10,000 received from DHS in the Fiscal Year	NO REQUIREMENTS	All Non-Profit Organizations that receive 50% or more of their funding from Government Funds AND all governmental agencies must submit to the Utah State Auditor's Office, financial information on the form approved by the State Auditor	NO REQUIREMENTS	Within six (6) months after end of Contractor's fiscal year
For-Profit Subrecipients; OR Service Providers	Based upon the same funding level breakdowns as above	NO REQUIREMENTS	NO REQUIREMENTS	The same non-profit reporting requirements noted identified above for non profit contractors also apply to for-profit contractors with the following exceptions:  1. The reporting format required of non-profit contractors is not required.  2. The Independent Auditor's Report on State Legal Compliance is not required.  3. The financial reports of foreign organizations (organizations located outside the State of Utah) shall be accepted as prepared.  4. Local subsidiaries or divisions of an outside organization shall submit a statement of functional expenses in addition to the parent organization's financial report.	Within six (6) months after end of Contractor's fiscal year

### PART VI: BUDGETING PRINCIPLES AND FORMS

If the Local Authority is a mental health or substance abuse authority, the Local Authority shall include a budget in its Area Plan approved by DHS/DSAMH and incorporated into this Contract by reference.

### PART VII: SUMMARY OF SOME COMMONLY-APPLICABLE LAWS AND POLICIES

# SECTION A: COMPLIANCE WITH ADMINISTRATIVE GRANT REQUIREMENTS

The Local Authority is bound by federal law, which establishes various fiscal and administrative rules applicable to all entities that receive federal grant monies. These rules are published in OMB Circular A-110 and in the OMB Common Rule, which is codified in 45 C.F.R. Part 92 (1999) and 45 C.F.R. Part 74. *See* Section B for helpful web site addresses.

# SECTION B: COMPLIANCE WITH GENERALLY APPLICABLE STATE AND FEDERAL LAWS

As noted in Part I ("General Provisions") of this Contract, the Local Authority is required to comply with all anti-discrimination and drug-free workplace laws, and all laws governing research involving human subjects. When the Local Authority receives state and federal funds under this Contract, certain state and federal requirements also apply, including the following federal laws: Equal Opportunity Employer Executive Order, the Davis-Bacon Act, the Hatch Act, the Copeland "Anti-Kickback" Act, the Fair Labor Standards Act, the Contract Work Hours and Safety Standards Act, the Clean Air Act, the Federal Water Pollution Control Act, the Byrd Anti-Lobbying Amendment, and the Debarment and Suspension Executive Orders. The Local Authority shall comply with these laws and regulations to the extent they apply to the subject matter of this Contract and are required by the amount of state and federal funds involved in this Contract.

For the Local Authority's convenience, DHS/DSAMH provides Table 3, "Federal and State Laws and DHS Policies," as a reference guide to various laws and requirements. The information contained in this table is not exhaustive and the Local Authority understands that it is obligated to seek independent legal advice in these matters.

The Local Authority may locate the federal and state principles and requirements cited in this Section by accessing the following internet web sites (current as of April December 2003):

(a) United States Code: http://www4.law.cornell.edu/uscode.house.gov/usc.htm

(b) Code of Federal Regulations: http://www.access.gpo.gov/nara/cfr/index.html

(c) Information About Public Laws, Executive Orders Of The President, And Other Federal Requirements: http://thomas.loc.gov

(d) Utah Code: http://www.le.state.ut.usutah.gov/~code/code.htm

(e) Utah Administrative Rules: http://www.rules.state.ut.usutah.gov/publicat/code.htm

OHS Policy Manual: http://www.dhs.state.ut.usutah.gov/pol\_reports.htm

Table 3: FEDERAL AND STATE LAWS AND DHS POLICIES

Description of Act	Summary of Law	Applicable Federal Law	Applicable State Law
	Discrimination and Employ	yment	
- I - I - I - I - I - I - I - I - I - I	Related Laws	T	
Equal Employment Opportunity	Prohibits discrimination in all construction contracts and subcontracts in excess of \$10,000.	Exec. Order No. 11246 (1965), as amended by Exec. Order No. 11375; 41 C.F.R. Part 60	
The Civil Rights Act of 1964, Title VI	Prohibits discrimination on the grounds of race, color, or national origin, from participation in, or denial of benefits under any program or activity receiving federal financial assistance.	45 C.F.R. Part 80	
The Civil Rights Act of 1964, Title VII	Prohibits employers from discriminating against employees on the basis of race, color, religion, national origin, and sex. Applies to employers of fifteen or more employees, and prohibits all discriminatory employment practices.	Pub. L. No. 88-352 42 U.S.C. § 2000e et seq.	
Rehabilitation Act of 1973, Section 504	Prohibits discrimination against qualified handicapped individuals from participation in, or denial of benefits under any program or activity receiving federal financial assistance.	29 U.S.C. § 701 et seq.; 45 C.F.R. Part 84	
Americans with Disabilities Act of 1990; Section 504 of the Rehabilitation Act of 1973	Prohibit discrimination on the basis of disability.	42 U.S.C. § 12101 et seq.; 29 U.S.C. § 794; 28 C.F.R. Part 35, Part 39	
Education Amendments of 1972, Title IX	Prohibits discrimination on the basis of sex, from participation in, or denial of benefits under any educational program or activity receiving federal financial assistance.	20 U.S.C. §§ 1681- 1683, and 1685-1686; 45 C.F.R. Part 86	
Age Discrimination Act of 1975	Prohibits discrimination on the basis of age in any program or activity receiving federal financial assistance.	42 U.S.C. §§ 6101- 6107; 45 C.F.R. Part 91	
Public Health Service Act, Section 526	Prohibits discrimination in the admission or treatment of drug abusers who suffer from medical conditions. Applies to private or public general hospitals that receive support in any form from a federally funded program, and to outpatient facilities receiving or benefiting from federal financial assistance.	45 C.F.R. Part 84	
Public Health Service Act, Section 522	Prohibits discrimination in the admission or treatment of alcohol abusers and alcoholics who suffer from medical conditions. Applies to private or public general hospitals that receive support in any form from a federally funded program, and to outpatient facilities receiving or benefiting from federal financial assistance.	45 C.F.R. Part 84	

Description of Act	Summary of Law	Applicable Federal Law	Applicable State Law
Utah Civil Rights Act	Prohibits discrimination on the basis of race, color, sex, religion, ancestry, or national origin by any business establishment, place of public accommodation, or enterprise regulated by the State of Utah. See also Utah Anti-Discrimination Act.		Utah Code Ann. § 13-7-1 et seq.
Utah Antidiscrimination Act (Includes the prohibition of unlawful harassment)	Prohibits employers from refusing to hire or promote, or from discharging, demoting, terminating, retaliating against, harassing, or discriminating in matters of compensation or in terms, privileges, and conditions of employment against any person because of race; color; sex; pregnancy, childbirth, or pregnancy related conditions; age, if individual is 40 years or older; religion; national origin; or disability. An "employer" is defined as the state; any political subdivision; a board, commission, department, institution, school district, trust, or agent of the state or its political subdivisions; or anyone employing 15 or more employees within the state, except religious organizations.		Utah Code Ann. § 34A-5-101, et seq. (See also Utah Executive Order March 17, 1993, which prohibits sexual harassment of state employees and employees of public and higher education)
Utah Occupational Safety and Health Act	Requires employers to provide a place of employment free from recognized hazards that are causing or are likely to cause death or physical harm. An "employer" is defined as the state; each county, city, town, and school district in the state; and every person, firm, and private corporation including public utilities, having one or more workers regularly employed in the same business or establishment.		Utah Code Ann. § 34A-6-101, et seq.
Drug-Free Workplace Requirements	Prohibits the unlawful manufacture, distribution, dispensation, possession, or use of a controlled substance in the workplace, and permits drug testing of employees.	41 U.S.C. § 701 through 707, Drug Free Workplace Act of 1988	Utah Code Ann. § 34-41-101 et seq.; Utah Code Ann. § 34-38-1 et seq.; Utah Code Ann. § 67-19-36 et seq.; Utah Admin. Code, R.477-14-1 et seq.; and DHS Policy Manual, Policy No. 02-03.
Fair Labor Standards Act	Requires Contractor to comply with minimum wage requirements, child labor limitations, overtime limitations, and other labor standards.	29 U.S.C. § 201 et seq.	
Contract Work Hours and Safety Standards Act	Requires standard work week of 40 hours, and payment of overtime hours at time and a half. Applies to construction contracts awarded in excess of \$2,000, and in excess of \$2,500 for other contracts which involve the employment of mechanics or laborers.	40 U.S.C. §§ 327-333; 29 C.F.R. Part 5	
Davis-Bacon Act	Requires Contractor to pay laborers and mechanics minimum wages as determined by the Secretary of Laborapplies to construction contracts in excess of \$2,000.	40 U.S.C. § 276a through a-7; 29 C.F.R. Part 5	

Description of Act	Summary of Law	Applicable Federal Law	Applicable State Law
Copeland Anti-Kickback Act	Prohibits Contractor from inducing employees to give up any part of the compensation to which they are entitled. Applies to contracts and subgrants for construction or repair in excess of \$2,000.	18 U.S.C. § 874; 40 U.S.C. § 276(c); 29 C.F.R. Part 3	
Employment Eligibility Verification	Requires Contractor to comply with the Immigration and Naturalization requirement to maintain a signed copy of the I-9 Employment Eligibility Verification Form for each employee.	8 U.S.C. § 1324a	
	Property Laws		
National Environmental Policy Act of 1969 ("NEPA")	Establishes national policy goals and procedures to protect and enhance the environment. NEPA applies to all federal agencies and requires them to consider the probable environmental consequences of any major federal activity, including activities of other organizations operating with the concurrence or support of a federal agency. This includes grant-supported activities under this Contract if federal funds are involved.	42 U.S.C. § 4321 et seq.; 40 C.F.R. Part 1500 et seq.	
Federal Clean Air Act	Provides for federal, state, regional, and local programs to prevent and control air pollution. Applies to contracts in excess of \$100,000.	42 U.S.C. § 7401 et seq.	
Federal Water Pollution Control Act	Provides for federal, state, regional, and local programs to prevent and control water pollution. Applies to contracts in excess of \$100,000.	33 U.S.C. § 1251 et seq.	
National Historic Preservation Act ("NHPA") of 1966	Requires a Contractor to assist the federal grantor agency in complying with the NHPA by: (1) consulting with the state Historic Preservation Officer in investigations to identify any properties listed in or eligible for inclusion in the National Register of Historic Places that are subject to adverse effects by the contemplated federally assisted undertaking; (2) notifying the federal grantor agency of the existence of any such properties; and (3) complying with all requirements established by the federal grantor agency to avoid or mitigate adverse effects upon such properties.	16 U.S.C. § 470, et seq.; 36 C.F.R. Part 800, et seq.	
Utah Clean Air Act	Prohibits smoking in public places.		Utah Code Ann. § 26-38-1, <i>et seq</i> .
Flood Disaster Act of 1973 and other flood hazard provisions	Requires a Contractor to purchase flood insurance for any area having special flood hazards as a condition to receiving federal financial assistance.	42 U.S.C. § 4106	7 - 7 - 7 - 7
Energy Policy and Conservation Act	Mandatory standards and policies relating to energy efficiency which are contained in the state energy conservation plan issue in compliance with the federal Energy Policy and Conservation Act.	42 U.S.C. § 6322	

Description of Act	Summary of Law	Applicable Federal Law	Applicable State Law
	Miscellaneous		
HIPAA	Establishes standards for the electronic transmission of health information and for protecting the privacy of health information maintained by health plans, health care providers, and health care clearinghouses.	Health Insurance Portability and Accountability Act of 1996, 45 C.F.R. Parts 160, 162, and 164	
Protection of Human Subjects	Requires basic protection of human subjects involved in Public Health Service grant supported research activities.	Public Health Service Act § 474(a); 42 U.S.C. § 2899; 45 C.F.R. Part 46	DHS Policy Manual, Policy No. 01-10.
Byrd Anti Lobbying Amendment	Requires certification by Contractor that it will not and has not used government appropriated funds to influence an officer or employee of any agency in connection with obtaining the contract, grant, or award.  Applies to contracts in excess of \$100,000.	31 U.S.C. § 1352; 45 C.F.R. Part 93	Refer to Part VIII of this Contract ("Disclosure of Lobbying Activities")
Debarment and Suspension	Prohibits award of contracts to entities on list of debarred, suspended, or otherwise excluded entities.	45 C.F.R. Part 76; Exec. Order No. 12549; Exec. Order No. 12689	
Hatch Act	Prohibits certain employees of a state or local unit of government who work with federally financed programs from running for an elective office in partisan elections. The Act defines a covered officer or employee as "an individual employed by a State or Local Authority whose principal employment is in connection with an activity which is financed in whole or in part by loans or grants made by the United States or a federal agency."	5 U.S.C. § 1501, et seq.	Utah Code Ann. § 67- 19-19
Abuse Reporting Requirements	Requires any person who learns of abuse to a child or to a vulnerable adult to report that abuse to law enforcement or to the appropriate division within DHS.		Utah Code Ann. § 62A-4a-403; Utah Code Ann. § 62A-3-302.
Conflicts of Interest - DHS employees- financial interest in Contractor's business.	Prohibits conflicts of interests, and requires Contractor to disclose any potential conflicts of interest.		Utah Code Ann. § 67- 16-7(2); DHS Policy Manual, Policy No. 02- 02.

### PART VIII: DISCLOSURE OF LOBBYING ACTIVITIES

Title 31 United States Code (USC) § 1352 requires contractors with a contract in excess of \$100,000 to certify that they will not and have not used government appropriated funds to influence an officer or employee of any agency in connection with obtaining a contract, grant, or award. If Local Authority meets the criteria for disclosure set forth in the above-cited section, Local Authority shall complete and submit to the required federal entity, a Disclosure of Lobbying Activities form. Both this form and instructions for completing it can be found at the following website: http://www.whitehouse.gov/omb/grants/sflllin.pdf

Approved by OMB

Complete this form to disclose lobbying activities pursuant to 31 USC > 1352 0348 0046 (See reverse for public burden disclosure)

1.Type of Federal Action:  a. contract b. grant c. cooperative agreements d. loan e. loan guarantee f. loan insurance	2.Status of Feder  a. bid/offer  b. initial av  c. post awa	<del>/application</del> <del>vard</del>	3.Report Type:  a. initial filing b. material change  For Material Change Only:  year quarter date of last report:	
4. Name and Address of Reporting Entry:  Prime Subawardee Tier, if known		5.If Reporting Entry in No. 4 is Subawardee, — enter Name and Address of Prime:		
- Congressional District, if known:		-Congressional District, if known:		
6. Federal Department/Agency:		7. Federal Program Name Description:  — CFDA Number, if applicable:  ———————————————————————————————————		
8. Federal Action Number, if known:		9. Award Amount, if known: \$		
10a. Name & Address of Lobbying Entity (if individual, last name, first name, MI):			e <mark>rforming Services (including address if</mark> 0a.) (last name, first name, MI):	
(attach Continuation Sheet(s)	(ssarv)			

11. Amount of Payment (check all that apply):  Substitute	13. Type of Payment (check all that apply):  a. retainer b. one-time fee c. commission d. contingent fee e. deferred f. other, specify
14. Brief Description of the Services Performed or to be officer(s), employee(s) or Member(s) contacted for Performed for Performed or to be officer(s), employee(s) or Member(s) contacted for Performed for Perfor	ayment indicated in No. 11:
15. Continuation Sheet(s) SF-LLL-A attached:  16. Information required through this form is authorized by code 31 USC section 1352. This disclosure of lobbying activities is a material representation of fact upon which evidence was placed by the tier above when this transaction was made or entered into. This disclosure is required pursuant to 31 USC 1352. This information will be reported to the Congress semi-annually and will be available for public inspection. Any person who fails to file the required disclosure shall be subject to a civil penalty of not less than \$10,000.00 and not more than \$100,000.00 for each such failure.	Yes   No
Federal Use Only:	Authorized for Local Reproduction Standard Form -LLL

### INSTRUCTIONS FOR COMPLETION OF SF-LLL, DISCLOSURE OF LOBBYING ACTIVITIES

This disclosure form shall be completed by the reporting entity, whether subawardee or prime Federal recipient, at the initiation or receipt of a covered Federal action, or a material change to a previous filing, pursuant to title 31, USC section 1352. The filing of a form is required for each payment of agreement to make payment to any lobbying entity for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer of employee of Congress, or an employee of a Member of Congress in connection with a covered Federal action. Use the SF LLL A Continuation Sheet for additional information if the space on the form is inadequate. Complete all items that apply for both the initial filing and material change report. Refer to the implementing guidance published bay the Office of Management and Budget for additional information.

- 1. Identify the type of covered Federal action for which lobbying is and/or has been secured to influence the outcome of a covered Federal action.
- 2. Identify the status of the covered Federal action.
- 3. Identify the appropriate classification of this report. If this is a follow-up report caused by a material change to the information previously reported, enter the year and quarter in which the change occurred. Enter the date of the last previously submitted report by this reporting entity for this covered Federal action.
- 4. Enter the full name, address, city, state, and zip code of the reporting entity. Include Congressional District, if known. Check the appropriate classification of the reporting entity that designates if it is, or expects to be, a prime or subawarded recipient. Identify the tier of the subawardee, e.g., the first subawardee of the prime is the 1st tier. Subawards include, but are not limited to, subcontracts, subgrants, and contract awards under grants.
- 5. If the organization filing the report in item 4 checks "Subawardee," then enter the full name, address, city, state, and zip code of the prime Federal recipient. Include Congressional District, if known.
- 6. Enter the name of the Federal agency making the award or loan commitment. Include at least one organizational level below agency name, if known. For example, Department of Transportation, United States Coast Guard.
- 7. Enter the Federal program name of description for the covered Federal action (item 1). If known, enter the full Catalog of Federal Domestic Assistance (CFDA) number for grants, cooperative agreements, loans, and loan commitments.
- 8. Enter the most appropriate Federal identifying number available for the Federal action identified in item 1 (e.g., Request for Proposal (RFP) number; Invitation for Bid (IFB) number; grant announcement number; the contract, grant, or loan award number; the application/proposal control number assigned by the Federal agency). Include prefixes, e.g., "RFP DE 90 001."
- 9. For a covered Federal action where there has been an award or loan commitment by the Federal agency, enter the Federal amount of the award/loan commitment for the prime entity identify in item 4 or 5.
- (a) Enter the full name, address, city, state, and zip code of the lobbying entity engaged by the reporting entity identified in item 4 to influence the covered Federal action.
- (b) Enter the full names of the individual(s) performing services, and include full address if different from 10(a). Enter last name, first name, and middle initial (MI).
- 11. Enter the amount of compensation paid or reasonably expected to be paid by the reporting entity (item 4) to the lobbying entity (item 10). Indicate whether the payment has been made (actual) or will be made (planned). Check all boxes that apply. IF this is a material change report, enter the cumulative amount of payment made or planned to be made.
- 12. Check the appropriate box(es). Check all boxes that apply. If payment is made through an in kind contribution, specify the nature and value of the in-kin payment.

- 13. Check the appropriate box(es). Check all boxes that apply. If other, specify nature.
- 14. Provide a specific and detailed description of the services that the lobbyist has performed, or will be expected to perform, and the date(s) of any services rendered. Include all preparatory and related a activity, not just time spent in actual contact with Federal officials. Identify the Federal official(s) or employee(s) contacted or the officer(s), employee(s), or Member(s) of Congress that were contacted.
- 15. Check whether or not a SF LLL A Continuation Sheet(s) is attached.
- 16. The certifying official shall sign and date the form, print his/her name, title, and telephone number.

Public reporting burden for this collection of information is estimated to average 30 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimates or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (03-48-0046), Washington, D.C. 20503.

# DISCLOSURE OF LOBBYING ACTIVITIES Approved by OMB 0348 0046 CONTINUATION SHEET

Reporting Entity:of	 	
of		

# PART IX: JURISDICTION, COPYRIGHT, AND OTHER GENERAL PROVISIONS

- 1. **CONTRACT JURISDICTION:** The provisions of this Contract shall be governed and interpreted according to the laws of the State of Utah.
- 2. **SEPARABILITY CLAUSE:** The declaration by any court or other binding adjudicative body that any provision of this Contract is illegal or void shall not affect the legality or enforceability of any other provision of this Contract unless such provisions are mutually dependent.
- 3. **COPYRIGHT OWNERSHIP AND ACKNOWLEDGING DHS IN ADVERTISING:** Except as otherwise expressly provided in this Contract or by state or federal law, DHS/DSAMH owns the copyright for all materials developed by the Local Authority for DHS/DSAMH. DHS or the State of Utah under this Contract. Nevertheless, if the Local Authority develops any materials for its own uses or purposes in connection with this Contract, and if such materials are not required by this Contract or requested by DHS/DSAMH as part of the Local Authority's performance of this Contract, DHS/DSAMH shall allow the Local Authority to use those materials free of charge, without requiring the Local Authority to obtain prior permission or a separate license. In addition, the Local Authority is entitled to use the results and information generated in connection with this Contract for the Local Authority's internal research and non-commercial uses, including scholarly publications and other noncommercial research purposes. In all written and oral discussions or advertising for the programs covered by this Contract (including all brochures, flyers, informational materials, interviews and talk shows), the Local Authority shall acknowledge that DHS provided funding for the programs.
- 4. **DHS/DSAMH'S AUTHORITY TO EXECUTE THIS CONTRACT:** DHS/DSAMH has the authority to enter into this Contract pursuant to state and federal laws, including state statutes relating to the Utah Department of Human Services DHS (Title 62A of the Utah Code), the Utah Procurement Code (Title 63, Chapter 56 of the Utah Code), state procurement regulations (Section R33 of the Utah Administrative Code), and related statutes which permit DHS/DSAMH to purchase certain specified services.

- 5. <u>AUTHORITY OF PERSON SIGNING FOR THE LOCAL AUTHORITY</u>: The Local Authority represents that the person who has signed this Contract on behalf of the Local Authority has full legal authority to bind the Local Authority and to execute this Contract.
- 6. **LOCAL AUTHORITY HAS NOT ALTERED THIS CONTRACT:** By signing this Contract, the Local Authority represents that neither it nor its employees or representatives have in any way altered the language or provisions in the Contract, and that this Contract contains exactly the same provisions that appeared in this document and its attachments when DHS/DSAMH originally sent it to the Local Authority.
- 7. **CERTIFICATION REGARDING APPLICABLE LAWS:** The Local Authority certifies that it has read this Contract, including Part I, Section C ("Contractor's Compliance with Applicable Laws") and Part VII ("Summary of Some Commonly-Applicable Laws and Policies"), and the Local Authority agrees to comply with all applicable laws that govern its activities.

**IN WITNESS WHEREOF**, the parties executed this Contract:

LOCAL AUTHORITY	DHS/DSAMH
By:	By:
<i>Type name:</i>	<i>Type name:</i>
Title/Position:	Director of:
Date:	Division or Office:
	Date:
LOCAL AUTHORITY	
	APPROVED AS TO AVAILABILITY
By:	OF FUNDS
<i>Type name:</i>	
Title/Position:	By:
Date:	<i>Type name:</i>
	Budget Officer, DHS/DSAMH
APPROVED AS TO PROCUREMENT	Date:
By:	
Rosalie Nance, Purchasing Agent	
DHS Bureau of Contract Management	
Date:	
APPROVED	
By:	
Richard Barker, Contract Analyst	
State Division of Finance	
Date:	